

Connecting the World:

Long-Distance Transmission as a Key Enabler of a Zero-Carbon Economy

July 2025 | Version 1.0



Energy
Transitions
Commission

 Insights Briefing

The Energy Transitions Commission (ETC) is a global coalition of leaders from across the energy landscape committed to achieving net-zero emissions by mid-century, in line with the Paris climate objective of limiting global warming to well below 2°C and ideally to 1.5°C.

Our Commissioners come from a range of organisations – energy producers, energy-intensive industries, technology providers, finance players and environmental NGOs – which operate across developed and developing countries and play different roles in the energy transition. This diversity of viewpoints informs our work: our analyses are developed with a systems perspective through extensive exchanges with experts and practitioners. The ETC is chaired by Lord Adair Turner who works with the ETC team, led by Ita Kettleborough (Director), and Mike Hemsley (Deputy Director). The lead authors of this insights briefing are Shane O'Connor and Elena Pravettoni.

Connecting the World: Long-Distance Transmission as a Key Enabler of a Zero-Carbon Economy briefing accompanies the ETC main report *Power Systems Transformation: Delivering Competitive, Resilient Electricity in High-Renewable Systems* and was developed in consultation with ETC Members, but it should not be taken as members agreeing with every finding or recommendation. The ETC team would like to thank the ETC members, member experts and the ETC's broader network of external experts for their active participation in the development of this insights briefing. This work was generously supported through a grant from the European Climate Foundation.

The ETC Commissioners not only agree on the importance of reaching net-zero carbon emissions from the energy and industrial systems by mid-century but also share a broad vision of how the transition can be achieved. The fact that this agreement is possible between leaders from companies and organisations with different perspectives on and interests in the energy system should give decision-makers across the world confidence that it is possible simultaneously to grow the global economy and to limit global warming to well below 2°C. Many of the key actions to achieve these goals are clear and can be pursued without delay.

This report should be cited as: ETC (2025), *Connecting the World: Long-Distance Transmission as a Key Enabler of a Zero-Carbon Economy*.

Learn more at:

www.energy-transitions.org
www.linkedin.com/company/energy-transitions-commission
www.x.com/ETC_energy
www.youtube.com/@ETC_energy



Contents

Introduction	5
1. Fundamentals of long-distance transmission	7
2. Reasons to build long-distance links in high variable renewable power systems	13
3. Top global opportunities for international long-distance transmission	19
4. Unlocking the potential of long-distance transmission	27
Recommendations	29
Acknowledgements	30



Introduction

All routes to a global net-zero economy require massive clean electrification. Scenarios developed by the ETC suggest that electricity's share of final energy demand will have to rise from around 20% today to over 60% by mid-century.¹ This implies an almost tripling of global electricity supply rising from today's 30,000 TWh to around 90,000 TWh by 2050.²

In most countries, the cheapest way to produce a kWh of zero-carbon electricity is now from wind or solar resources, and the cost of wind and solar power continues to decline.³ Nuclear and geothermal sources may also play a significant role in some countries, and the ETC will be conducting a detailed analysis of their potential from 2025 to 2026. But it is highly likely that in decarbonised power systems in most countries, the majority, and in some cases up to 80% of electricity, will come from variable renewable sources like solar and wind.

However, countries' wind and solar resources vary significantly with wind speeds, solar insolation intensity,⁴ and land availability (for solar farms in particular) which in part reflects population density. As a result, there will be major differences in the levelised cost of renewable electricity (LCOE) between countries. Moreover, power systems with high shares of generation coming from variable renewables will need to solve the challenge of balancing supply and demand: what to do when the sun doesn't shine and the wind doesn't blow.

Meeting this challenge will require the deployment of many technologies, investments and business models, including:

- Large scale expansion and reinforcement of both transmission and distribution grids to connect sometimes new locations of supply and new types of demand. The ETC's report on *Building Grids Faster: The Backbone of the Energy Transition* sets out the scale of the investment need and the policies required to support optimal development.⁵

- Large scale investment in multiple forms of electricity or heat storage, including batteries, compressed air, pumped hydro, and hydrogen.
- And the development of "demand side flexibility" incentives (e.g., dynamic pricing) and business models, to shift power demand away from peak periods.⁶

The ETC's latest report *Power Systems Transformation: Delivering Competitive, Resilient Electricity in High-Renewable Systems*, assesses the relative role of all of these balancing options and investments.

In addition, long-distance transmission links, including international connections, could play a major role in both:

- Enabling low cost renewable supply to meet demands in distant locations where renewable generation would be much more expensive or constrained by resource availability.
- Facilitating supply and demand balance by linking locations which have uncorrelated weather supply and demand patterns.

This long-distance transmission, typically using very high voltage direct current (HVDC) lines, could occur within large area countries such as China, India, Canada, United States, Brazil or Australia.⁷ China, in particular, has a very extensive ultra-high-voltage (UHV) network of over 30 lines, with the largest being the Changji-Guquan Ultra High Voltage Direct Current (UHVDC) transmission line, which spans over 3,300 km, has a voltage of 1,100 kV, and a transmission capacity of 12 GW.⁸ But, in addition to these within-country long-distance links, there could be an increasing role for long-distance links between countries.

1 ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*.

2 Ibid; Forthcoming ETC work on the role of low-carbon molecules in the energy transition.

3 BNEF (2024), *2024 LCOE Forecast*.

4 Solar insolation intensity refers to the amount of solar energy received per unit area over a given time. It's a measure of how much sunlight is hitting a specific area. See PV Education, *Calculation of Solar Insolation*, available at <https://www.pveducation.org/pvcdrom/properties-of-sunlight/calculation-of-solar-insolation>.

5 ETC (2024), *Building Grids Faster: The Backbone of the Energy Transition*.

6 ETC (2025), *Demand side flexibility – unleashing untapped potential for clean power*.

7 BNEF (2023), *Cost of Clean Energy Technologies Drop as Expensive Debt Offset by Cooling Commodity Prices*.

8 NS Energy (2020), *Changji-Guquan UHVDC Transmission Project*.



Transmission over borders is not a new concept; the first long-distance transmission link connected Switzerland's abundant hydroelectric resources to power industrial and residential needs in Northern Italy in 1906.⁹ Europe, in total, currently has over 400 interconnectors across 39 national systems.¹⁰

But until now, global interconnectors were often between countries in close proximity and bordering each other. For instance, interconnectors between different European countries essentially act as transmission links which in large area countries would be counted as domestic.

Now, however, there is increasing interest in very long-distance international transmission.

- Major projects are being developed or proposed to link Morocco to the UK or western Australia to Singapore¹¹
- The *COP29 Global Energy Storage and Grids Pledge* advanced by the Presidency included a specific focus on the potential for long-distance transmission.¹²
- Proposals are being advanced for the development of a West African Power Pool (WAPP) and an Association of Southeast Asian Nations (ASEAN) Power Grid. Prime Minister of India, Narendra Modi, has championed the idea of major east-west connections with the concept of One-Sun-One-World-One-Grid.¹³

This insights briefing therefore assesses the role that long-distance transmission could play in enabling increasing shares of renewable generation, covering in turn:

- Chapter 1: Fundamentals of long-distance transmission
- Chapter 2: Reasons to build long-distance links in high variable renewable power systems
- Chapter 3: Top global opportunities for international long-distance transmission
- Chapter 4: Unlocking the potential of long-distance transmission

Our analysis suggests that long-distance international transmission could play a major and valuable role in the future global power system. A small number of links could in principle deliver 15% of global power demand today, 1.8 Gt per annum of carbon reductions (equal to 13% of global power sector emissions), and \$100 billion of savings per year by 2050. Some projects are emerging as particularly high potential, including Morocco to UK, Australia to Southeast Asia, and Canada to USA.

⁹ Mohammadi and Meisen (2010), *Cross-Border Interconnections on Every Continent*.

¹⁰ A strong contributing factor to this is the relatively smaller surface area of European countries; in general, the wider the balancing area within connected power grids, the better the benefits are for cost-effective balancing and generation. Ember (2024), *Clean flexibility is the brain managing the clean power system*.

¹¹ Northsealink, *The world's longest subsea interconnector linking the UK and Norway*, available at <https://www.northsealink.com/>. [Accessed March 2025].

¹² COP29 (2024), *COP29 Global Energy Storage and Grids Pledge*, available at <https://cop29.az/en/pages/cop29-global-energy-storage-and-grids-pledge>.

¹³ The West African Power Pool (WAPP) aims to improve cross-border and reliable flows of electricity in West Africa, while the ASEAN Power Grid project seeks to construct regional power interconnection to connect to Southeast Asian countries, first on cross-border bilateral terms, eventually leading to a total integrated Southeast Asia power grid system. The One-Sun-One-World-One-Grid project seeks greater interconnection across the world, on the basis that cheap solar energy will always be available in some parts of the world in abundance.

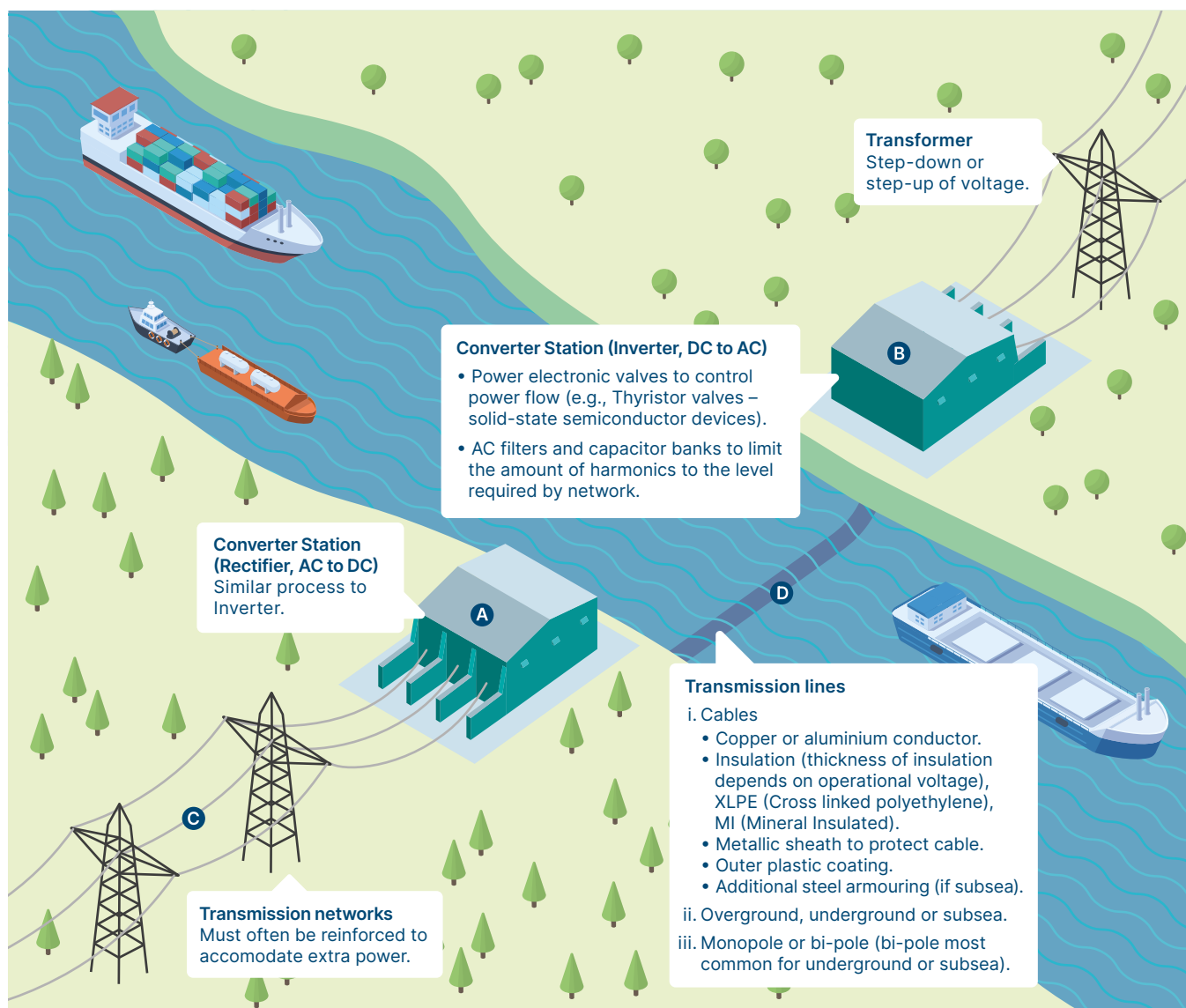
Long-distance transmission projects consist of a number of key components spanning cables, converter stations, and transformers to connect to the main grid, and are typically based on High Voltage Direct Current (HVDC). While projects can utilise either HVDC or High Voltage

Alternating Current (HVAC) – which is more widespread and the type of current that electricity grids run on – over longer distances, HVDC cables are preferred due to lower losses over the length of the wires and offset the need for expensive converter stations to convert power

Exhibit 1.1

Key elements of High Voltage Direct Current (HVDC) projects

Illustrative example for subsea



A HVDC converter station rectifier **B** HVDC converter station inverter **C** AC **D** DC

SOURCE: Adapted from Callavik et al. (2014), *Powering the world, Special Report: 60 years of HVDC*, ABB Review. Available at: https://library.e.abb.com/public/aff841e25d8986b5c1257d380045703f/140818_ABB_SR_60_years_of_HVDC_72dpi.pdf.

back into AC for grids [Box A]. Exhibit 1.1 highlights the key elements of HVDC projects, using an illustrative example of a subsea HVDC link.

In terms of costs, HVDC projects are highly capital intensive, with projects totalling in billions. Several components are most significant in terms of costs:

- **HVDC converter stations:** required to convert power from alternating current (AC) to DC and back again, in tight supply and essential for every HVDC project.
- **Structures:** upon/in which the power conductors are held, which are typically made of steel (e.g., pylons for aboveground lines, cable conduits for underground cable structures).
- **Equipment:** including line equipment such as conductors, and – for overground lines – the installation cost of stringing wires up to pylons, as well as other equipment costs such as circuit breakers, switchgear, monitoring and control systems etc. which are essential for safe operation of the line.
- **Siting costs:** including the acquisition and permitting costs of acquiring land and progressing

through various permitting requirements. It also includes **preparation** i.e. ensuring the land or seabed is suitable for cables to be deployed, which is much more costly in adverse conditions such as for mountainous regions, deep underwater.

- **Project management:** including staff costs for the duration of the project.
- **Finance costs:** reflecting interest payments required to pay for equipment and staff.

Costs of long-distance transmission projects can be expressed through “\$ per MWh per 1000 km”, representing the cost of sending power over a given distance. While project costs differ across project type and location, for HVDC projects over 1,000 km with high utilisation rates, e.g., 85%, costs could typically range between 3 to 10 \$ per MWh per 1000 km.¹⁴ For example, an overground line as shown in Exhibit 1.2 may cost a total \$9.7 billion over 4,000 km, which at a 2 GW capacity with 85% utilisation is equivalent to \$7 per MWh per 1,000 km.¹⁵ To provide an order of magnitude comparison, the current renewable energy Levelised Cost of Electricity (LCOE) range from \$35 per MWh for solar PV in India, to up to \$145 per MWh for onshore wind in Indonesia.¹⁶

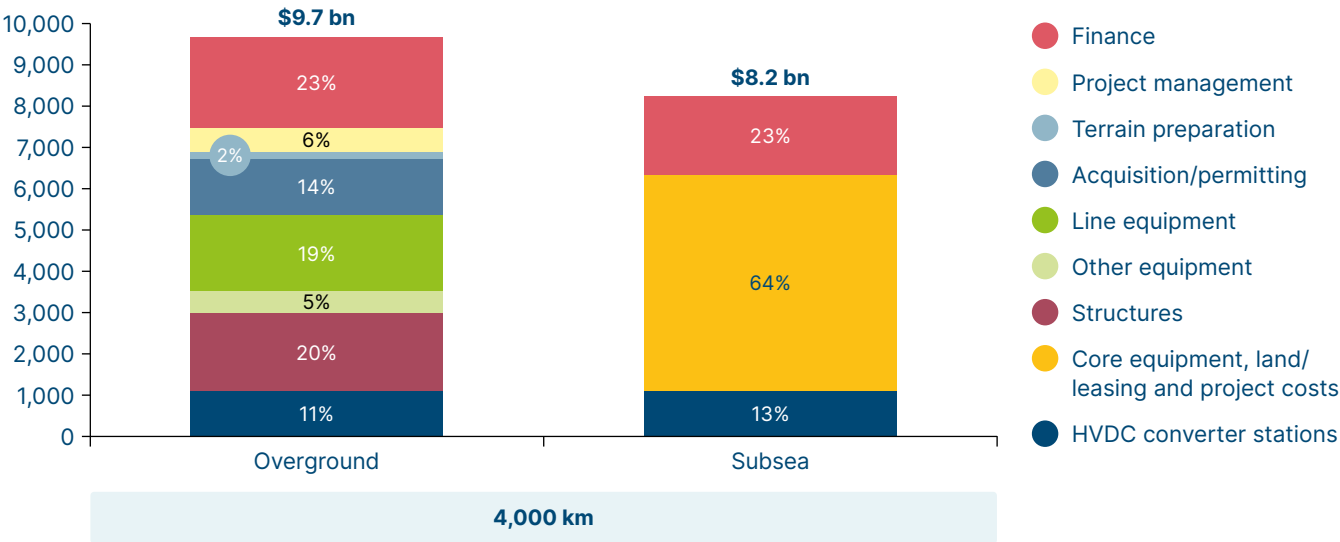
Exhibit 1.2

Costs of HVDC lines are made up of several key components



Estimated cost breakdown of a HVDC power line

Illustrative project: North America overground, International subsea, 2024, 2GW, 400/525kV, USD



NOTE: Project management, Terrain preparation, Acquisition and permitting, Line equipment, Other equipment, Structures come from BNEF GridVal 1.0 model. HVDC converter stations assumed to cost \$1.1 billion. Overhead lines at 400kV, subsea at 525kV. Finance assumed to cost 5% per annum with 100% of project cost to be paid back over 10 years.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), *GridVal 1.0*; ETC calculations based on stakeholder engagements based on the data provided in expert stakeholder and member engagements.

14 Assuming above ground projects, \$3 per MWh per 1000 km for a 4,000 km overground line in India, to \$10 per MWh per 1,000 km for a 1,000 km line in New England, USA. See exhibit 1.6 for wider cost range. Source: Systemiq analysis for the ETC.

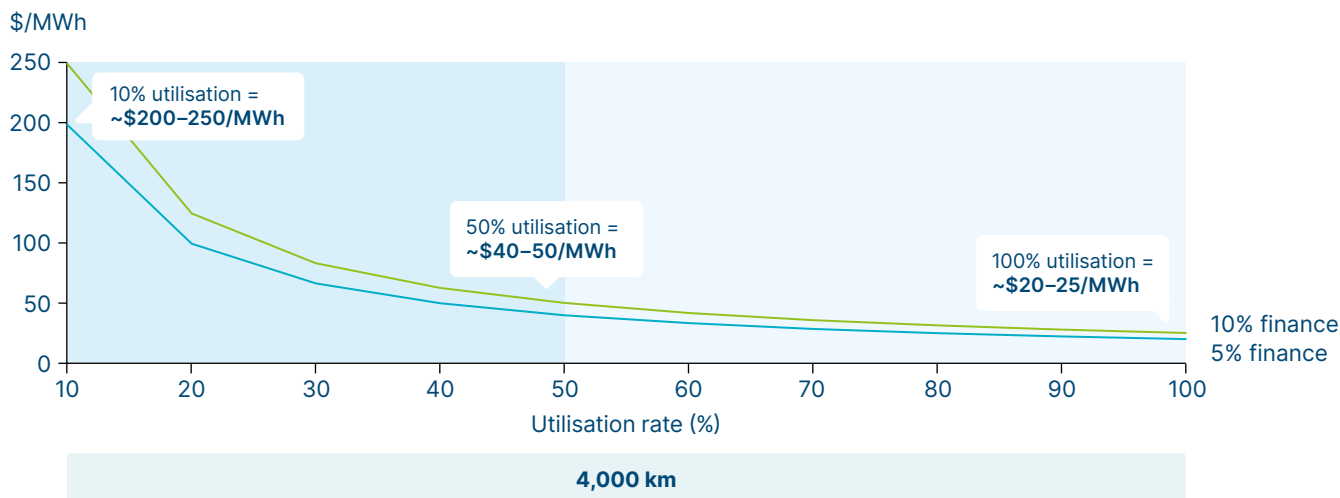
15 Assuming 85% utilisation rate and 3.5% discount rate over 50 years. Source: Systemiq analysis for the ETC.

16 BNEF (2024), *Levelized costs of electricity 2H 2023*.

Utilisation rates have significant impacts on project economics

Costs per MWh for a 4,000 km subsea line, by utilisation rate

Illustrative projects: 2024, 2GW, 525kV, \$/MWh/4000km



NOTE: HVDC converter stations assumed to cost \$1.1 billion; Finance assumed to cost 5/10% per annum with 100% of project cost to be paid back over 10 years; lifetime of cable assumed to be 50 years, with MWh discounted at a rate of 3.5% per annum starting from the first year of generation.

SOURCE: Systemiq analysis for the ETC, based on the data provided in expert stakeholder and member engagements.

Finance costs and utilisation rates are key components for transmission costs. They are highly variable by project and have a large impact on overall economics:

- **Financing rates** can have a significant impact, increasing the financing rate from a hypothetical 0% to a 10% financing rate could increase overall project costs by around 60%.¹⁷ Exhibit 1.3 shows that finance costs could make up ~23% of overall project costs.
- **Utilisation rates** are also critical to overall costs per MWh [Exhibit 1.3].¹⁸ For a 4,000 km line, total costs could range from \$20–250 per MWh holding all other variables equal; i.e. \$5–60 per MWh per 1,000 km. Business cases will therefore significantly vary based on utilisation e.g., a lower utilisation project serving a specific peak capacity function would need to be remunerated at levels making up for higher costs from lower utilisation.

Overall, long-distance transmission projects will vary based on the country and project type, impacting the relative competitiveness of global projects:

- **Cost variations by country:** Aboveground projects have costs which vary widely by country

e.g., 1,000 km lines built in India are around 40% cheaper than those in the US [Exhibit 1.4].¹⁹ Acquisition and permitting costs vary by country, with land and permitting costs typically more expensive in developed countries. Terrain preparation costs can also be vastly different in across regions e.g., India is much more mountainous than Germany, with the ground requiring much more costly terrain preparation for line-holding structures than relatively flat Germany. Line equipment and structures also make up a big component, including labour, raw materials and metals such as steel and aluminium.

- **Cost variations by project type:** Overall, undergrounding tends to have the highest costs, while aboveground and subsea lines are more competitive, with subsea lines potentially the most competitive option at very long distances (4,000 km) [Exhibit 1.5]. In practice, decisions to underground are largely driven by non-cost related factors, such as heavy local opposition to certain stretches of aboveground wires. As noted previously, HVAC overground lines are increasingly less competitive at longer distances.

¹⁷ Considering a subsea line at 4,000 km. Assuming a project finance model where the projects are financed over a 10-year period, with borrowing costs at 5%. We assume all of this finance is paid back over the 10-year period. Finance models can be varied, with costs arrived at by Systemiq analysis for the ETC, based on data provided in expert stakeholder and member engagements.

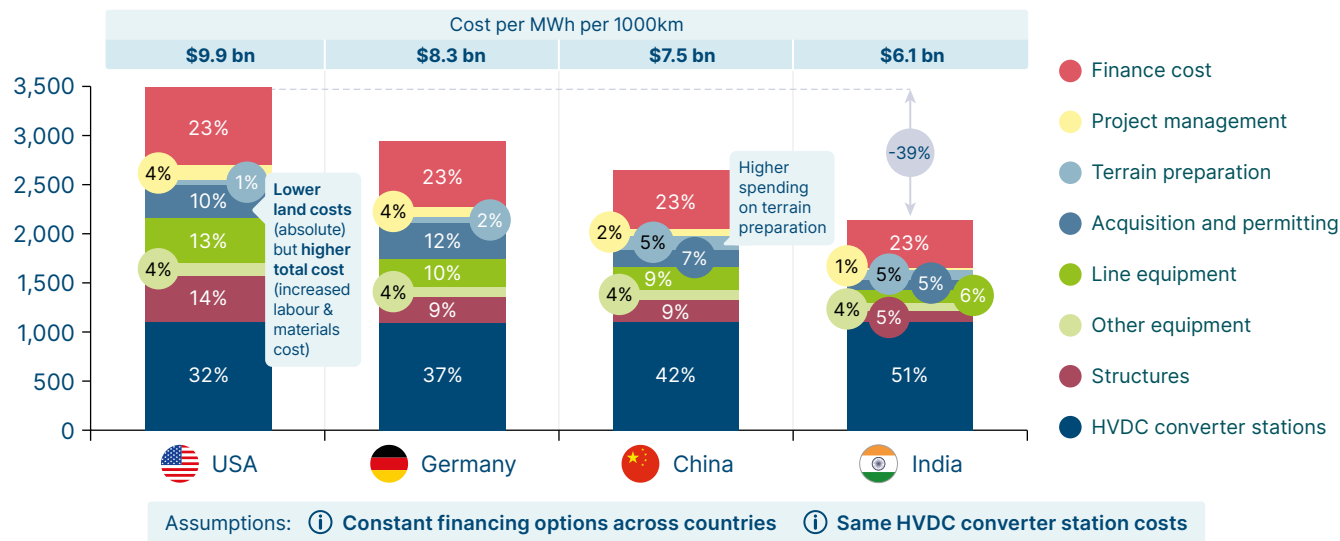
¹⁸ For a 2 GW line, a utilisation rate of 100% means that 2 GW of power are sent from Country A to Country B in all 8,760 of the hours of the year, whereas a 10% utilisation rate would send an average of 2 GW of power for 876 hours of the year.

¹⁹ Similar costs are assumed across geographies for financing and HVDC converter stations due to lack of confirmed, quantitative data; however, these may vary quite substantially. In reality, governments may step in to assist in financing projects at a much more competitive rate due to the vital nature of these as infrastructure projects of national significance. China may be able to build converter stations at a lower cost, but projects are not yet available on the open market, with limited appetite from western transmission system operators to rely on importing complex components which could come with energy security risks. Source: Confidential interviews with ETC Members.

Costs vary substantially across countries

Estimated cost breakdown of a HVDC power line

Illustrative projects: India, China, US, 2024, 2 GW, 400/525kV, 85% utilisation rate, \$/MWh/1000km, including finance



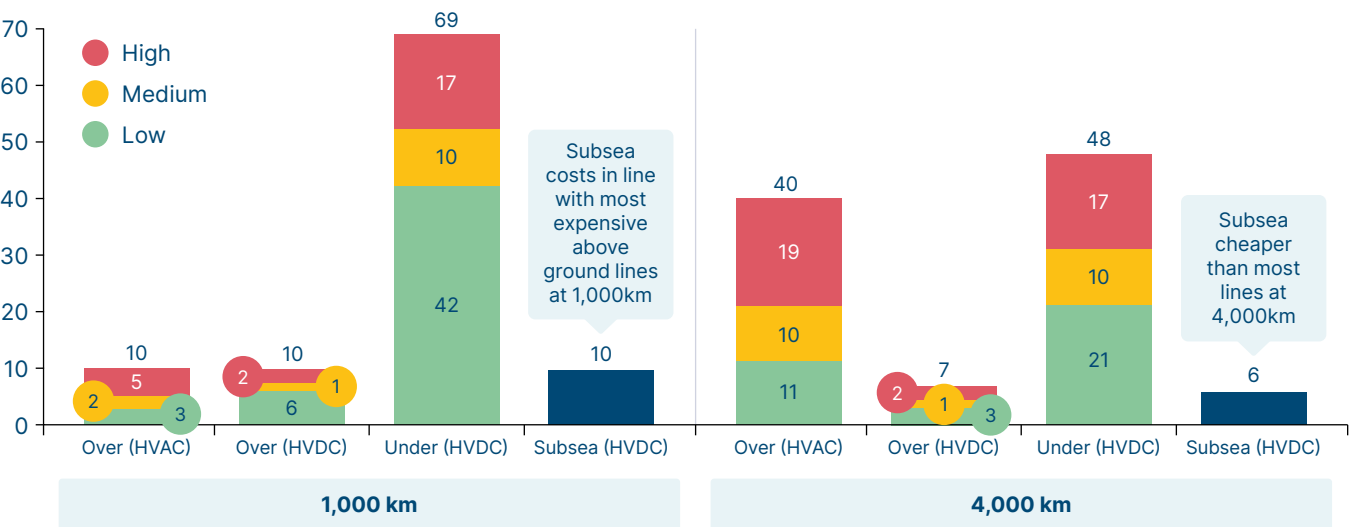
NOTE: Project management, Terrain preparation, Acquisition and permitting, Line equipment, Other equipment, Structures come from BNEF GridVal model. HVDC converter stations assumed to cost \$1.1bn. Finance assumed to cost 5% per annum with 100% of project cost to be paid back over 10 years. New England values used for USA. Lifetime of cable assumed to be 50 years, with MWhs discounted at a rate of 3.5% per annum starting from the first year of generation. 85% utilisation rate equivalent to 2GW power being sent 7450 hours of the year.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), Grid Capex Cost Model (GridVal V1.0); ETC calculation based on the data provided in expert stakeholder and member engagements.

Costs vary substantially by project type, with subsea cables competitive

Estimated costs per MWh per 1000km of various types of line

Illustrative project: 1000km, 2024, 2 GW, 400kV, 85% utilisation rate, Aerial line, USD



NOTE: Low/Medium/High examples taken from India/China/US New England. Underground costs = aboveground costs multiplied by 7. Subsea costs estimated. Project management, Terrain preparation, Acquisition and permitting, Line equipment, Other equipment, Structures come from BNEF GridVal model. HVDC converter stations assumed to cost \$1.1bn; Finance assumed to cost 5% per annum with 100% of project cost to be paid back over 10 years. Lifetime of cable assumed to be 50 years, with MWhs discounted at a rate of 3.5% per annum starting from the first year of generation; 85% utilisation rate equivalent to 2GW power being sent 7450 hours of the year.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), Grid Capex Cost Model (GridVal V1.0); ETC calculation based on the data provided in expert stakeholder and member engagements.

When are HVAC vs. HVDC cables used?

Long-distance transmission projects can utilise HVAC or HVDC cables. Both are generally made up of the same materials, which depend on the use of the cable across aboveground, underground and subsea.²⁰ The key differences are that HVDC cables are much thinner per unit of power – they require half as much materials as HVAC cables, fewer pylons to hold the wires, and have fewer losses, at ~3% of power per 1,000 km compared to ~7% per 1,000 km for HVAC cables.²¹ This makes HVDC much cheaper per km of wire as HVAC lines:

- Suffer from corona discharge at high voltages which produce electrical frequencies and causes AC electricity to lose almost three times as much energy than DC cables which have no frequency.²²
- Produce a “skin effect” where ACs induce magnetic “eddy currents” which oppose the current flow. The higher the frequency, the closer to the surface the current is conducted, and the thicker the cable must be to transmit the same amount of power.²³

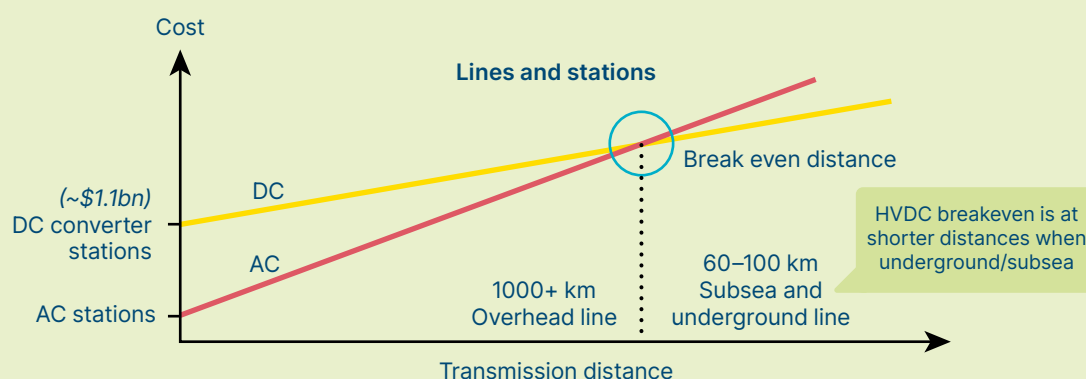
In terms of fixed costs, HVDC lines require converter stations on either end of a HVDC power line to convert the power into AC, as all national power grids run on AC networks. The converter stations are costly, and a tight market has driven up costs, rising to ~\$1.1 billion for a pair.²⁴ High fixed costs mean that HVAC are preferred over short distances, whereas HVDC are more prevalent over longer distances. This is reflected in global deployment of the technologies, with over 7 million km of HVAC wires installed today, compared to around 130,000 km of HVDC wires, of which around 20,000 are subsea.²⁵ The breakeven distances of the technologies vary by use case, as HVAC cables experience even greater losses when underground or subsea, whilst HVDC lines remain well insulated from losses. These nuances are outlined in Exhibit 1.6.

Exhibit 1.6

Over long distances, HVDC lines are more economical than HVAC

HVDC vs HVAC line economics and break-even point

\$bn, km



NOTE: US New England costs used; Project management, Terrain preparation, Acquisition and permitting, Line equipment, Other equipment, structures come from BNEF GridVal model. HVDC converter stations assumed to cost \$1.1bn; Finance assumed to cost 5% per annum with 100% of project cost to be paid back over 10 years. 85% utilisation rate assumed.

SOURCE: Systemiq analysis for the ETC, based on the data provided in expert stakeholder and member engagements.

20 In advanced economies, overground wires are made up of mostly aluminium and occasionally reinforced with steel, whilst underground and subsea cables often use copper instead of aluminium, and may have steel reinforcements, and occasionally lead sheathing (although this is in process of being phased out). Less developed economies still tend to favour copper even in aboveground lines; See BNEF (2020), *Copper and Aluminium Compete to Build the Future Power Grid*.

21 Ibid.

22 Corona discharge is an electrical discharge caused by the ionisation of a fluid such as air surrounding a conductor carrying a high voltage, resulting in power losses. See Cence Power (2022), *The Benefits of HVDC Transmission Systems (High-Voltage Direct Current)*.

23 The skin effect does not exist in DC cables as DC electricity does not oscillate and can travel directly down the cable.

24 The current lead time for new stations are 10 years or more, with 90% of the market share in Europe met by three companies (Siemens Energy, Hitachi Energy and GE Vernova), with the market expected to be very tight until at least 2030. Source: Systemiq analysis for the ETC, based on data provided in expert stakeholder and member engagements; BNEF (2024), *Europe's High-Voltage Converters: Just Enough for 2030*.

25 BNEF (2024), *New Energy Outlook Grids*; IEA (2024), *Electricity Grids and Secure Energy Transitions*.

Exhibit 1.7 provides a breakdown of the cost per MWh per 1,000 km to send power on HVAC cables vs. HVDC cables for an illustrative example of a

project in the USA, highlighting the economic case of HVDC over longer distances.

Exhibit 1.7 Costs/MWh/1000 km for overhead lines, USA

	100 km	1000 km	4,000 km
HVAC (\$/MWh/1000 km)	\$10.0	\$10.0	\$10.0
HVDC (\$/MWh/1000 km)	\$46.1	\$9.9	\$6.8

NOTE: New England, US costs used; Project management, terrain preparation, acquisition and permitting, line equipment, other equipment and structures come from BNEF GridVal model. HVDC converter stations assumed to cost \$1.1 billion; Finance assumed to cost 5% per annum with 100% of project cost to be paid back over 10 years. 85% utilisation rate assumed. Quoted costs for 4000 km lines are used for New England, USA but these are illustrative as New England lines are not this long.

SOURCE: BNEF (2024), *GridVal 1.0*; ETC calculations based on stakeholder engagements with members and experts.



Reasons to build long-distance links in high variable renewable power systems

2

Delivering clean power systems based primarily on wind and solar will require running higher complexity, expanded electricity systems. In its work on power systems transformation, the ETC has addressed the importance of several enabling technologies including the need to build new and more efficient grids, as well as expanding storage and demand side flexibility.^{26,27}

Long-distance transmission can also enable more efficient flows of power across systems. Connecting cheap, clean electricity from areas of renewable energy abundance to areas of renewable energy scarcity at ever increasing distances could reduce the costs and

increase the speed towards a low-carbon system. In particular, it can offer two major potential benefits:

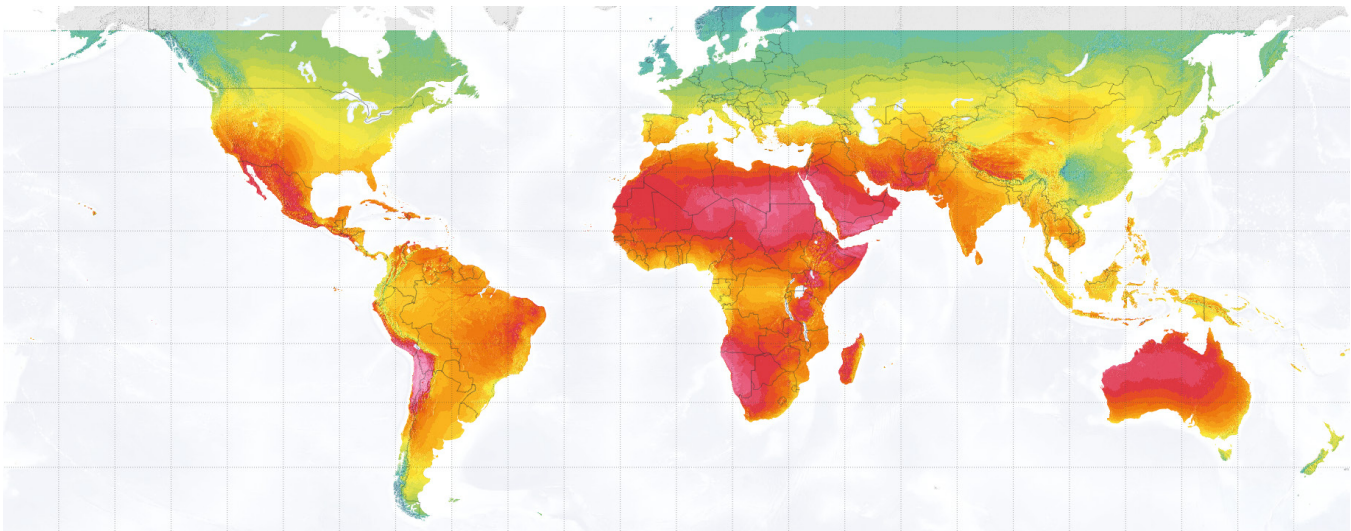
1. **Low-cost clean generation** – Long-distance transmission (primarily via links where power flows in one direction) can leverage global cost differentials in wind and solar, based on different countries' resource endowment, land availability, as well as the difference in capital costs across countries. Key factors include differences in:
 - **Solar irradiation and wind speeds:** There is a high variation of solar irradiation²⁸ around the world, with better resources in equatorial and

Exhibit 2.1

Wind and solar potential varies greatly with high latitude countries reliant on wind, whilst low/mid latitude countries have vast solar potential

Irradiation varies across the globe

Long-term yearly average of daily and yearly Global Horizontal Irradiation (GHI) totals



Long-term average of GHI

Daily totals:	2.0	2.4	2.8	3.2	3.6	4.0	4.4	4.8	5.2	5.6	6.0	6.4	6.8	8.0	kWh/m ²
Yearly totals:	730	876	1022	1168	1314	1461	1607	1753	1899	2045	2191	2337	2483	2922	

NOTE: GHI = Global Horizontal Irradiation

SOURCE: Map obtained from the Global Solar Atlas 2.0, a free, web-based application developed and operated by the company Solargis s.r.o. on behalf of the World Bank Group, utilizing Solargis data, with funding provided by the Energy Sector Management Assistance Program (ESMAP). For additional information: <https://globalsolaratlas.info>.

²⁶ ETC (2024), *Building Grids Faster: The backbone of the energy transition*.

²⁷ ETC (2024), *Demand side flexibility: unleashing untapped potential alongside electricity grids and storage*.

tropical countries, at low altitudes and particularly in desert or dry climate locations [Exhibit 2.1]. Wind resource also varies greatly across the world, where high latitude countries experience fastest mean wind speeds [Exhibit 2.2].

- **Population density:** Across the whole world, there is plenty of land to support required solar and wind energy development, but availability may be limited in countries with very high population density. For example, Singapore has a very high population density of 8,000 people per km², and therefore very limited land to deploy renewables to meet the demand of its dense population. There is high potential for a link from a lower population density country such as Australia (three people per km²) to deploy

renewables at a massive scale, and transmit the clean power to Singapore where it is needed.²⁹

These differences are reflected in significant variations in the costs of renewable generation around the world.³⁰

2. **Balancing:** Long-distance transmission could in some cases play a role in providing balancing across countries, providing electricity at useful hours for the system, when local renewable electricity supply is less intensive – either via a one-way link, or via a two-way link.

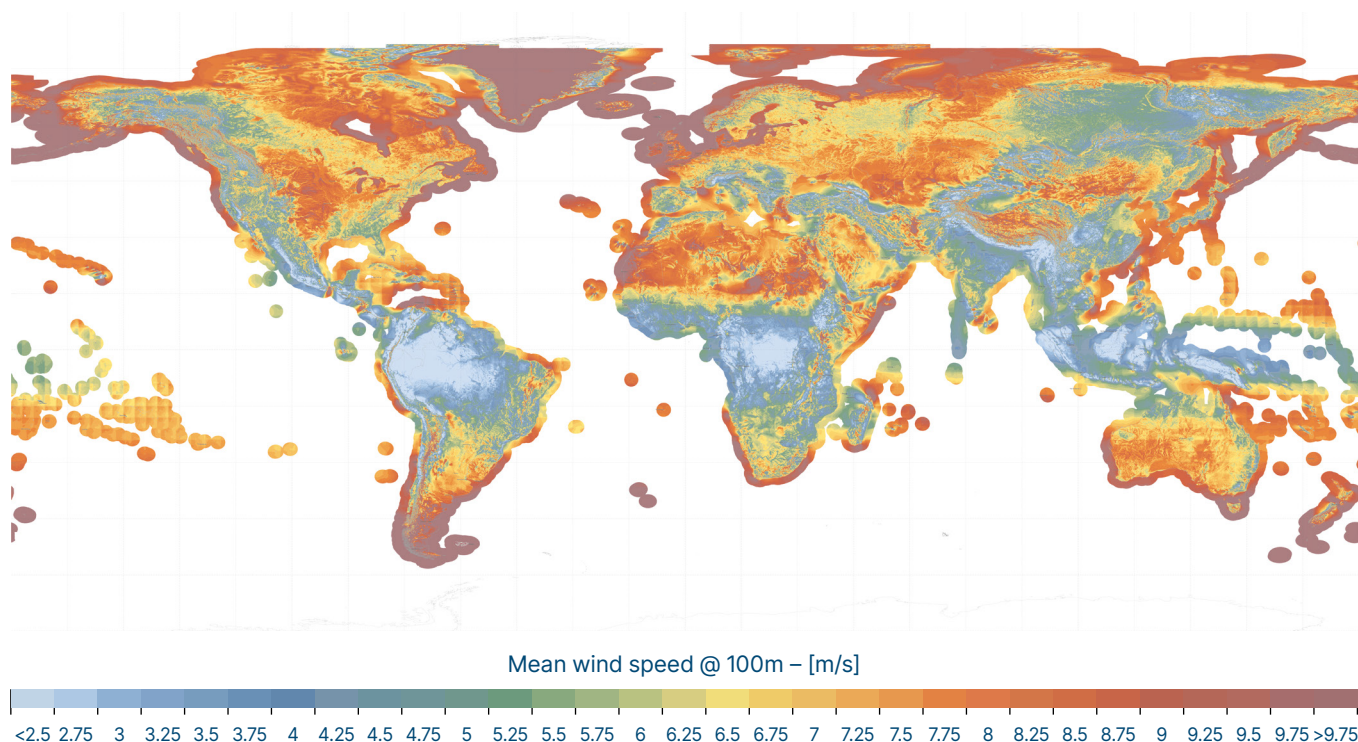
Through these routes, long-distance transmission can also help to overcome specific land and resource availability constraints, and reduce emissions across grids where there is a notable divergence.

Exhibit 2.2

Wind and solar potential varies greatly with high latitude countries reliant on wind, whilst mid latitude countries have vast solar potential

Wind power density also varies substantially

Mean wind power density at 100 m above surface level



SOURCE: Map obtained from the Global Wind Atlas version 3.3, a free, web-based application developed, owned and operated by the Technical University of Denmark (DTU). The Global Wind Atlas version 3.3 is released in partnership with the World Bank Group, utilizing data provided by Vortex, using funding provided by the Energy Sector Management Assistance Program (ESMAP). For additional information: <https://globalwindatlas.info>; Neil N. Davis, Jake Badger, Andrea N. Hahmann, Brian O. Hansen, Niels G. Mortensen, Mark Kelly, Xiaoli G. Larsén, Bjarke T. Olsen, Rogier Floors, Gil Lizcano, Pau Casso, Oriol Lacave, Albert Bosch, Ides Bauwens, Oliver James Knight, Albertine Potter van Loon, Rachel Fox, Tigran Parvanyan, Søren Bo Krohn Hansen, Duncan Heathfield, Marko Onninen, Ray Drummond; The Global Wind Atlas: A high-resolution dataset of climatologies and associated web-based application; Bulletin of the American Meteorological Society, Volume 104: Issue 8, Pages E1507-E1525, August 2023, DOI: <https://doi.org/10.1175/BAMS-D-21-0075.1>.

28 Solar irradiation is defined as the amount of energy that reaches a unit area over a specified time, expressed as kWh per m². See Rumbayan, Abudureyimu and Nagasaka (2012), *Mapping of solar energy potential in Indonesia using artificial neural network and geographical information system*.

29 Systemiq analysis for the ETC; Ember (2024), *Regional grids key to Singapore's energy future*; BNEF (2024), *NEO 2024*.

30 BNEF 2050 projections for LCOEs in India reach \$15 per MWh for both wind and solar respectively, whilst for South Korea these stay as high as \$41 per MWh. See BNEF (2023), *1H 2023 LCOE: Data Viewer*.

Building long-distance transmission for cost-effective generation

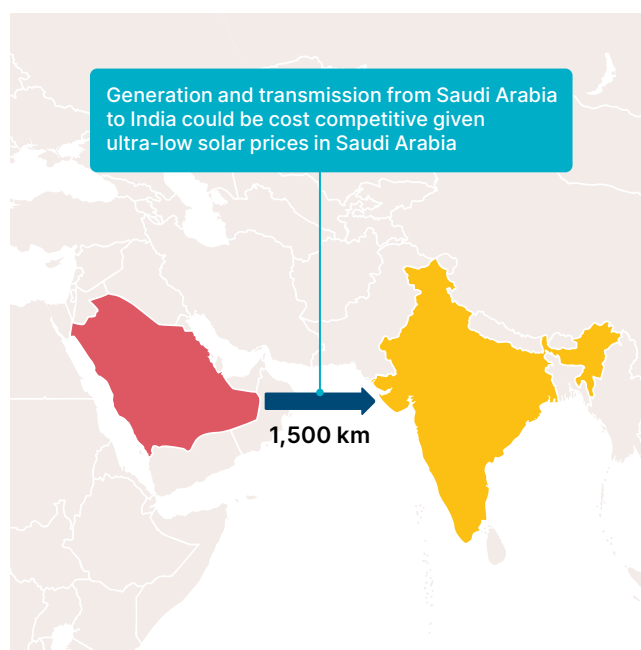
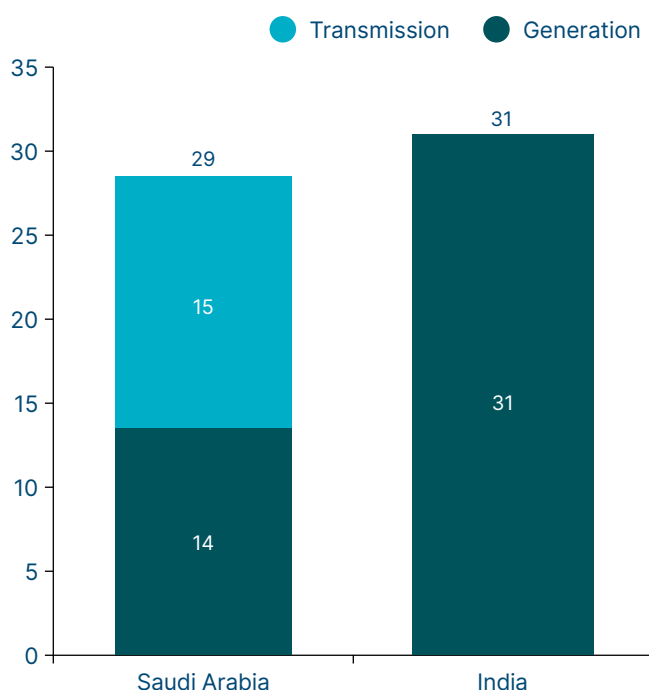
The economics of this case building long-distance transmission to enable lower cost generation fundamentally depend on whether the cost of renewable generation of the importing country will be higher than the cost of renewable generation of the exporting country, plus the cost of transmission. Around the world the resource mix means that a number of such projects could be beneficial. For example:

- **Saudi Arabia – India:** Generating power in Saudi Arabia plus the cost of transporting power to India could be lower than the LCOE of solar power in India today [Exhibit 2.3].³¹ Furthermore, the sun sets in India three hours after it sets in Saudi Arabia, so Saudi solar could also provide power for crucial hours in which Indian solar power would not be generating [Exhibit 2.4]. Therefore, it could also deliver the second benefit: balancing.
- **Australia – Singapore:** There could be substantial benefits from a clean power link between Australia and Singapore. In fact, in all 2050 equivalent costs for clean generation, batteries and transmission connecting the countries come in at almost half the price of gas generation based on imported LNG and the associated carbon price in Singapore.³²
- **Tunisia – Italy:** There could be large benefits from a Tunisia to Italy link, with 2050 Tunisian generation plus transmission costs summing to \$25 per MWh, much less than the associated average wind and solar costs of \$34 per MWh in Italy.³³

Exhibit 2.3

Saudi Arabia-India link could be competitive with today's generation and transmission prices

Cost of power generation and cross-border transmission, for Saudi Arabia and India
\$/MWh, real 2024 prices, 2024 costs of generation



NOTE: Calculations assume a subsea cable cost of \$9.9/(MWh * 1000km); Saudi Arabia recent solar auction results of \$12.9/MWh amended for 3% losses per 1,000 km over a 1,500 km stretch to provide generation costs of \$13.5/MWh; Indian 2024 LCOEs of \$31/MWh for solar used for generation. A preliminary study has envisaged a 1,000 km high voltage direct current (HVDC) undersea cable connecting Gujarat in India's West Coast to Oman, which would connect through to Saudi Arabia.

SOURCE: Systemiq analysis for the ETC; BNEF (2023), *2H 2023 LCOE: Data Viewer Tool*.

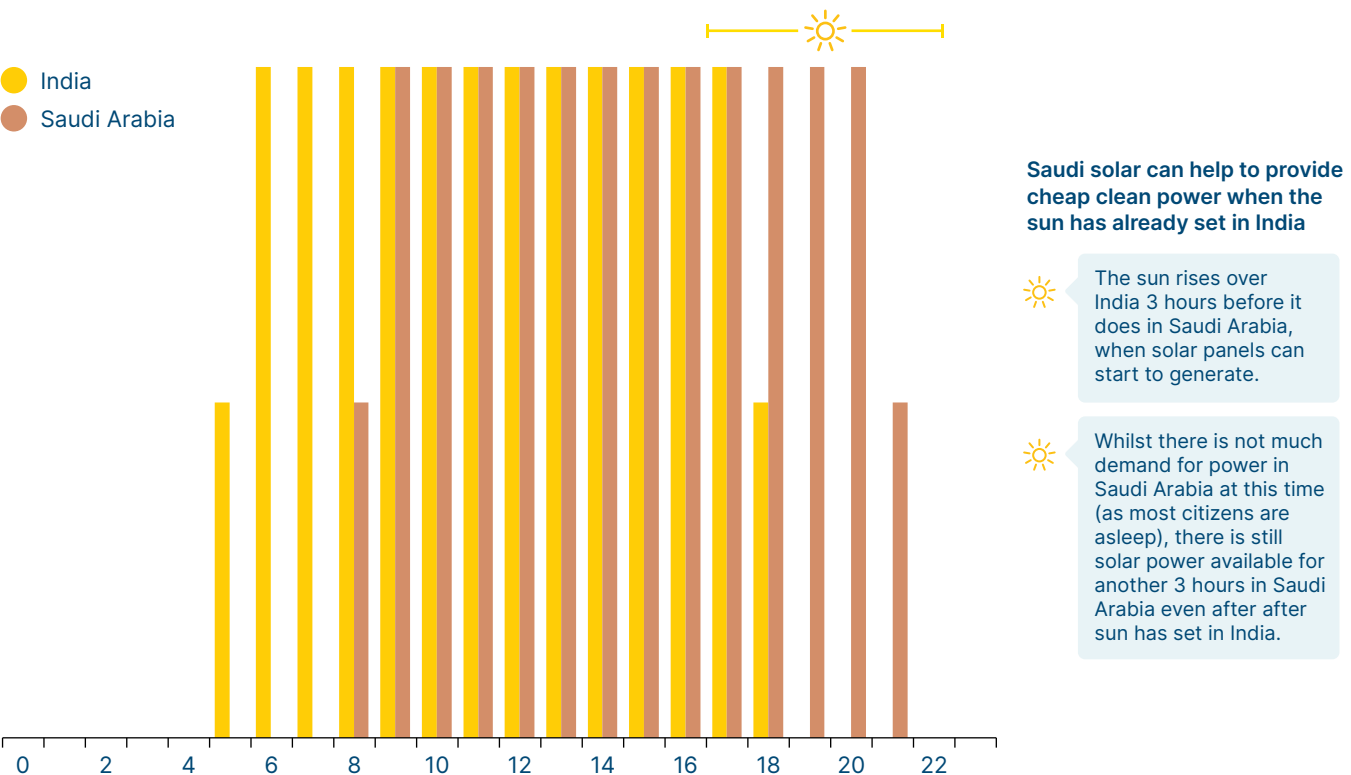
31 Saudi Arabia has the additional benefit of being much less land constrained than India, with a population density of just 16 people per km², compared to 473 people per km² in India.

32 Systemiq analysis for the ETC; BNEF (2023), *2H 2023 LCOE: Data Viewer Tool*. LCOE calculations assume an 100% PV outlook for power generation in Australia in 2050, compared with an LNG price in Singapore that includes a carbon price of \$80 per tCO_{2e} that will be implemented by government from 2030 onwards

33 Systemiq analysis for the ETC; BNEF (2023), *2H 2023 LCOE: Data Viewer Tool*. LCOE calculations assume 1) 35% onshore wind and 65% PV outlook for Tunisia and 2) 15% offshore wind, 30% onshore wind and 55% PV for Italy.

The sun sets in Saudi Arabia 3 hours after setting in India

Hours of sunlight complementarity between India and Saudi Arabia
Sunrise and sunset for month of May 2024 (Indian Standard Time)



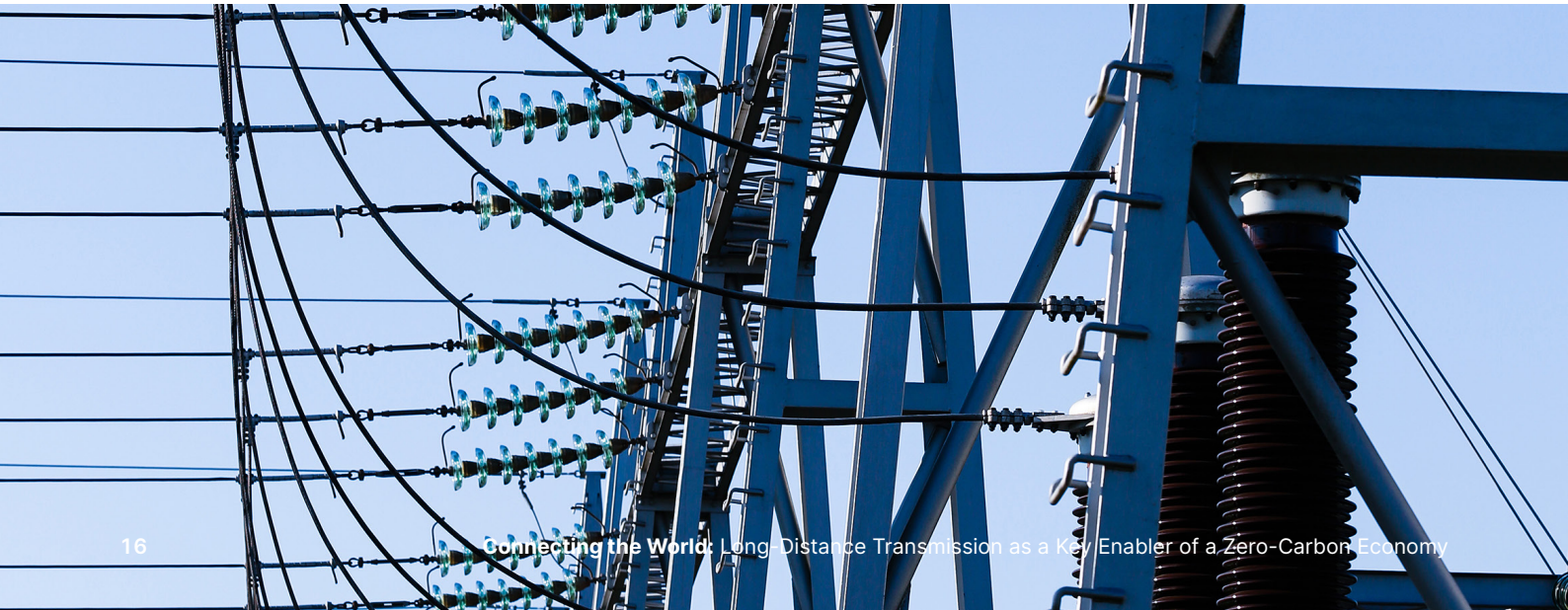
SOURCE: World data.info (2024), Sunrise and sunset times in India and Saudi Arabia.

However, in some cases, long-distance transmission may prove too expensive to connect two systems despite potential opportunity on cost differentials. ETC analysis assessed that the case for a link between

Vietnam and Malaysia may be less clear.³⁴ There are however potential benefits of a wider balancing area which could come from a greater interconnected ASEAN “super-grid”.³⁵

34 Assuming a 2050 clean power from Vietnam plus transmission costs coming in at \$43 per MWh which is the same as a 2050 Malaysian fossil system, and more expensive than forecast costs of clean power in Malaysia in 2050 of \$33 per MWh. Source: Systemiq analysis for the ETC; BNEF (2023), 2H 2023 LCOE: Data Viewer Tool. Note: Transmission calculations vary based on an assumed utilisation rate of 1) 50% for lines without batteries and 2) 85% for lines featuring batteries. As a result, the former is more costly at \$9.9 per (MWh * 1000km) and the latter less at \$5.83 per (MWh * 1000km). LCOE calculations assume 1) 50% solar PV and 35% onshore wind mix in Vietnam in 2050 2) 60% solar PV, 10% hydropower and 30% fossil fuel outlook for Malaysia in 2050.

35 ASEAN, ASEAN Power Grid Enhancing Electricity Interconnectedness, available at <https://aseanenergy.org/publications/asean-power-grid-interconnections-project-profiles/>.



Building long-distance transmission for balancing

Long-distance transmission could, in some cases, play a role in providing balancing for high variable renewable systems. The need to manage system balancing increases as the penetration of wind and solar grows. This includes both meeting system operation challenges at the fraction-of-a-second level, as well as providing zero-carbon electricity at times when variable generation is not producing, including across hours, days, and multiple weeks.

For second-by-second power system balancing needs, interconnectors can physically ramp up and down very fast to adjust for immediate demand/supply needs i.e. over 100 MW per minute, in line with gas peaker plants.

For balancing over more extended durations, the key issue is the availability of consistent generation in the exporting country.³⁶ There are two ways that long-distance transmission can provide balancing:

- Using non-correlated weather and demand patterns to provide electricity at grid optimal times. For example, the six hour time difference between New York and Paris means that in every month of the year, there is strong misalignment and therefore balancing potential across solar generation patterns, making a case for linking European and US grids [Exhibit 2.5].³⁷
- Using storage in addition to non-correlated weather and demand patterns, to provide a firm electricity source that can be exported.

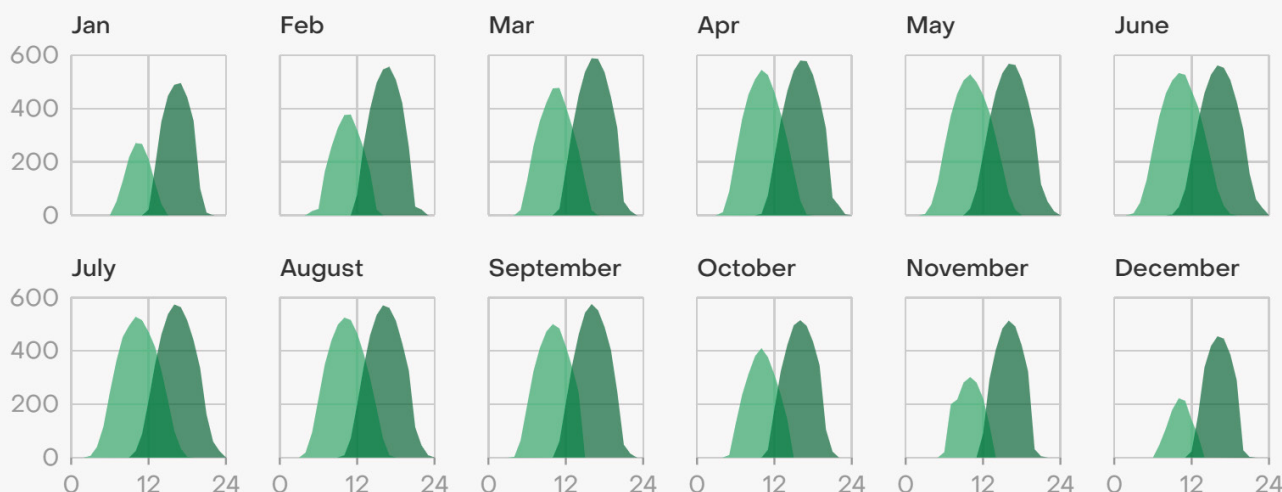
Overall, the economics of long-distance transmission for balancing will depend on whether the cost of renewable generation of the exporting country, plus

Exhibit 2.5

SOLAR: the impact of a 6-hour time difference

Hourly output of 1000 Watt tilted solar (UTC timezone)

Paris New York



Source: Solar Atlas data

EMBER

SOURCE: Ember (2024), *Security and efficiency: The case for connecting Europe and North America*.

³⁶ Where 2-way interconnectors are concerned, the system operators also need to permit sufficiently high ramp rates (i.e. 100 MW per minute allowed in UK, and only 30 MW per minute allowed in Nordics. This is due to limits set by Nordic system operators for ease of management rather than technical capability. A dedicated "islanded" transmission link could provide substantial system operation benefits, as it provides power only to the host grid. The Xlinks project is expected to provide 80% of nameplate capacity, enabling cost effective ramping up and down to help with ancillary services of voltage support, frequency regulation and black start assistance as needed; This is especially true of newer Voltage Source Converter lines. Source: Systemiq analysis for the ETC; [Conversations with National Grid and Xlinks experts](#).

³⁷ Ember (2024), *Security and efficiency: The case for connecting Europe and North America*. The same analysis shows benefits exist from non-correlated wind patterns and variations in demand on either side of the Atlantic

storage if used, will be lower than the cost of providing the generation and balancing locally. This is shown in Exhibit 2.6, illustrating the economics of Tunisian exports into Italy, in a number of cases: generation only; balancing based on uncorrelated patterns; balancing with the addition of storage at the export site. Adding storage (batteries) to the Tunisian side to fully firm the link enables it to compete with the more expensive medium-duration balancing in Italy overall delivering a saving of \$17 per MWh (B2).

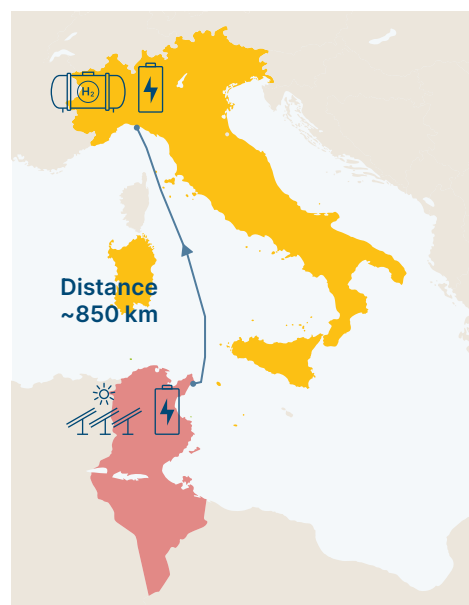
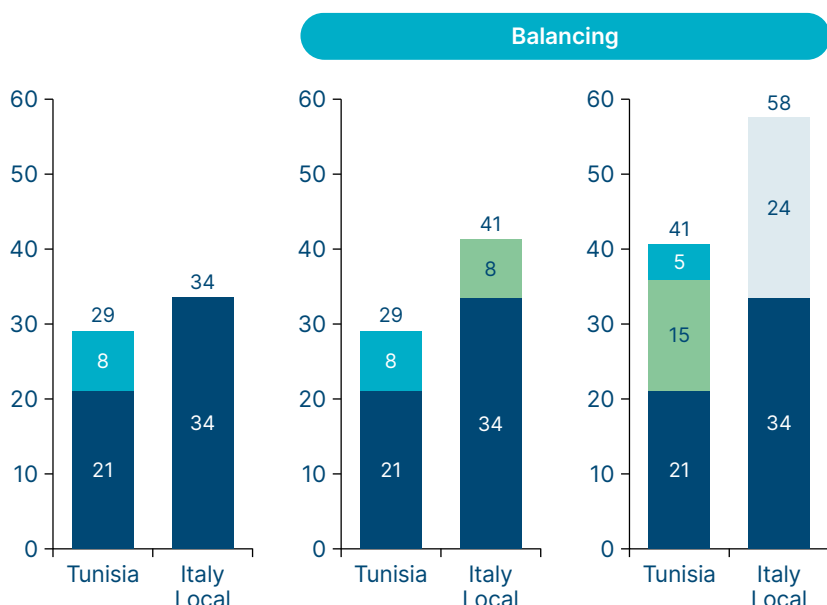
A Morocco to UK power link could have similar benefits. While the costs associated with the required 4,000 km line may make the project not economic compared to UK offshore wind, ETC analysis finds that (when considering batteries in Morocco, and comparing to local storage costs in the UK to provide balancing), the link at the export site for providing more hours of consistent power are compared with equivalent hours from low-carbon balancing options in the UK, the link becomes much more competitive and generates savings of \$21 per MWh.³⁸

Exhibit 2.6

Adding storage to exporting country can deliver greater benefits, as seen in a Tunisia to Italy link

Cost of power generation, cross-border transmission, battery storage and all duration storage for Tunisia and Italy
\$/MWh, real 2022 prices, 2050 LCOEs

● Transmission ● Batteries ● All storage ● Clean generation



Tunisia-Italy cross-border transmission could be cost competitive

Tunisia-Italy cross-border transmission could be cost competitive vs local Italy generation plus battery energy storage (short duration balancing)

Tunisia-Italy cross-border transmission could also be more cost competitive than local Italy generation plus all duration storage

Due to Tunisia's excess solar power, and the short transmission distance, this case study remains cost effective across all examples

NOTE: Transmission calculations vary based on an assumed utilization rate of 1) 50% for lines without batteries and 2) 85% for lines featuring batteries. As a result, the former is more costly at \$9.9/(MWh * 1000km) and the latter less at \$5.83/(MWh * 1000km). LCOS calculations include variables that differ by market on the basis that balancing requirements across different markets vary, with a higher short duration requirement in tropical regions than the northern hemisphere. Long duration storage (LDES) forecast for Italy includes a 2050 split between LDES technologies including lithium-ion batteries, flow batteries, pumped hydro, thermal and hydrogen with a stronger weighting towards a longer-duration market split due to the balancing requirements between North-South.

SOURCE: Systemiq analysis for the ETC; BNEF (2023), 2H 2023 LCOE: Data Viewer Tool.

³⁸ Transmission calculations vary based on an assumed utilisation rate of 1) 50% for lines without batteries and 2) 85% for lines featuring batteries. As a result, the former is more costly at \$9.9 per (MWh * 1000km) and the latter less at \$5.83 per (MWh * 1000km). For LCOEs, we assume 100% clean generation, with an energy mix of 5% offshore wind, 30% onshore wind and 65% solar PV for Morocco in 2050, and 100% offshore wind for the UK. In our LCOS calculation for all storage, we assume long duration energy storage (LDES) forecasts for the UK include a 2050 split between LDES technologies such as lithium-ion batteries, flow batteries, pumped hydro, thermal and hydrogen. Source: Systemiq analysis for the ETC; BNEF (2023), 2H 2023 LCOE: Data Viewer Tool.

Top global opportunities for international long-distance transmission

3

Long-distance transmission could play a major role in reducing the costs of power decarbonisation within large countries such as China, Russia, India, Australia, Canada and USA. However, the technology's potential could also be cross-border if issues relating to political risk and coordination are overcome.

To assess the scale of opportunity of international long-distance transmission, the ETC and Systemiq developed a global optimisation model, matching 2050 hourly wind and solar supply to demand at country-level, to identify top opportunities for links.

This modelling builds on previous work from other organisations such as Transition Zero to illustrate top opportunities under a number of key filters, including total traded volume, contribution to balancing, and to overcome land constraints for local renewables.³⁹

This chapter outlines the modelling methodology in Box B. It then presents key findings on top links against key criteria – cost savings, balancing potential, emissions savings, land availability – and highlights specific projects with high potential.⁴⁰

39 This model builds on similar initiatives, such as from Transition Zero, which modelled the cost savings under a global clean power scenario with full potential of global interconnection. Source: Transition Zero (2023), *Cables to change the world*.

40 This briefing note is an addition to earlier analysis by Transition Zero (2023), *Cables to change the world*, which looked at the top 10 cables that save the most money by 2040 on route to a net-zero power system. They assessed costs under two key scenarios 1) Cross-border transmission build out was restricted to today's levels, 2) Further cross-border transmission enabled. Their analysis identified an overall benefit of \$3 trillion by 2040 in scenario 2. ETC's analysis builds on this work including through the addition of other key criteria, assuming a global power system dominated by variable renewables, and highlighting greatest potential major projects.



Modelling methodology for global potential of international long-distance transmission

The optimisation model is based on illustrating a 2050 global energy system where power is provided solely by wind and solar generation, where it is cost-effective to do so. The model then solves for the most impactful international long-distance transmission links. The optimisation is also filtered against a range of key criteria to understand the best opportunities across a number of factors. The modelling to assess the global potential of international long-distance transmission used a four step process:

1. Supply

- Estimated the 2050 potential wind and solar supply for each country using satellite data to map potential areas for renewable development across the globe; assigned usable land percentages building on initial assumptions created by Transition Zero.⁴¹
- ETC collected historical weather data for the past 30 years using the ERA 5 model to establish a baseline for the amount of wind and sun that would be received by countries.⁴² ETC processed this data using the open-source python Atlite model to convert the weather data into energy systems data for average renewable generation potential based on a 31 km grid of the globe.
- Land available for renewables and average generation potential were combined to give 2050 potential of wind and solar energy generation for each country and region.

2. Demand

- Obtained 2015 hourly demand curves via the PLEXOS model for every country.⁴³ 2015 curves were then scaled to projected 2050 demand levels, based on the ETC targets⁴⁴ or BNEF Net Zero Scenario projections where ETC targets were not available.
- Averaged between the original PLEXOS curves and our fully scaled projections for more accurate peak demands as directly scaling the 2015 to 2050 results lead to overly high peak demands.

3. Trade prioritisation

- Obtained/calculated 2050 LCOE data for wind and solar across each country and combined this with established costs of transmitting power between countries from Chapter 1 of this briefing.⁴⁵
- Combined the economic factors together in a model to “solve” for a long list of top interconnectors by highest traded value over time. This gave us a large list of around 1000 interconnectors.

4. Criteria filtering

- Against key criteria to establish a final set of results and highlight the most transformational new international long-distance connections.



⁴¹ Transition Zero (2023), *Cables to save the world*.

⁴² European Centre for Medium-Range Weather Forecasts, *European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5)*, available at ECMWF.int. [Accessed 12/10/24].

⁴³ Energy Exemplar, *PLEXOS The Energy Analytics and Decision Platform for all Systems*, available at <https://www.energyexemplar.com/plexos>. [Accessed 12/10/24].

⁴⁴ ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*. Targets based on Possible But Stretching Scenario.

⁴⁵ BNEF 2050 LCOEs used wherever possible. Where these did not exist, the ETC made informed judgments and generally used the closest country values when possible. For example, for Western European solar LCOEs we use German values; and for Latin America onshore we use Chilean values. In some instances, applying other countries values directly doesn't accurately reflect the risk associated with the new country; so we applied an additional risk factor. For example, for onshore wind in Libya and Sudan the closest value here was Spain and so we used this value multiplied by 1.5 to reflect the increased risk in these countries. Source: Systemiq analysis for the ETC; BNEF (2024), *2024 LCOE Forecast*.

Key criteria and model results

Exhibit 3.1 shows the links the model suggests might be economic, and the relative scale of the potential cross border flows, given analysis of fundamental volumes, costs and land availability. But several of these projects may not be feasible in the foreseeable future given other factors which the model does not capture. For instance:

- While in principle China could be a large low cost exporter to Japan and South Korea, political considerations and concerns about security of supply make developments unlikely in the near term.⁴⁶
- Pakistan emerges as a high potential exporter to central Asian countries due to its very high insolation and available land, but political instability in surrounding countries (particularly Iran and Afghanistan) make some of these export opportunities very challenging.
- Large potential flows from northern and northwest Africa (e.g., Mauritania and Algeria) to Nigeria are high potential. We note that these would currently

be challenged by the political instability of the countries en route, so may require more expensive subsea cables for security of supply if the links are to be built in the near term.

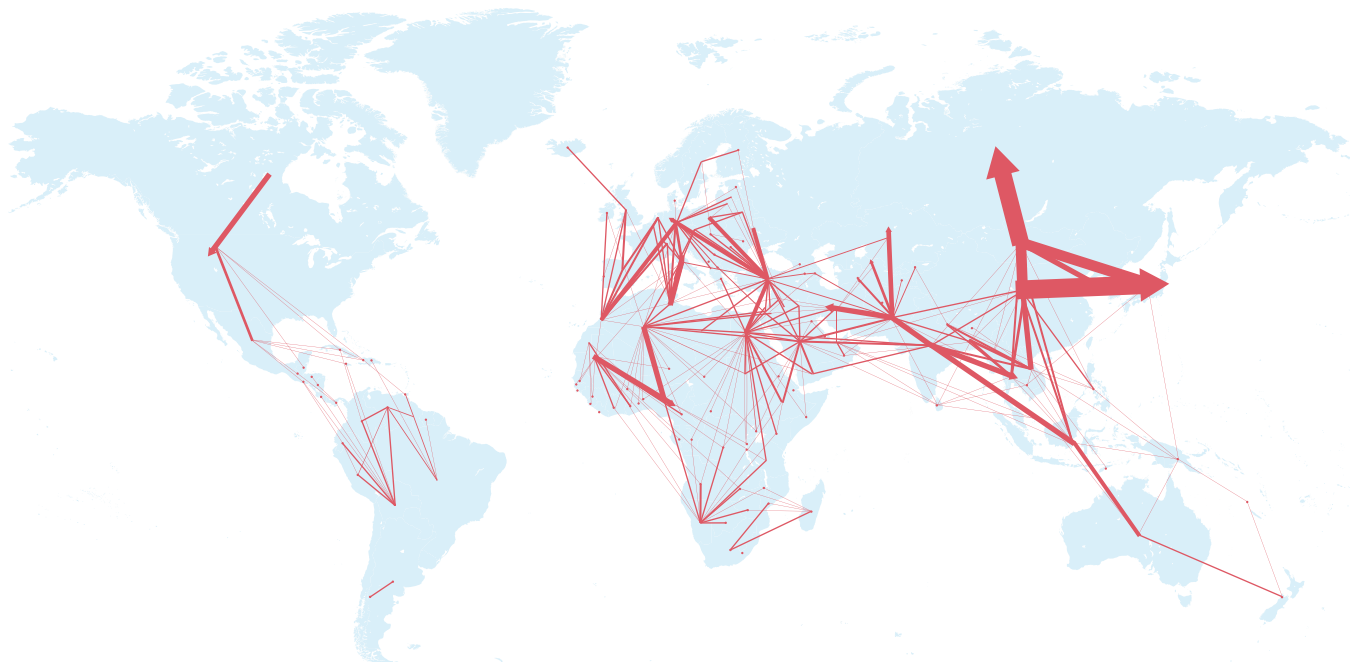
- Cost of capital, which is low in some markets but high in many, reflecting country-specific risks that will feed into any project developments.

The scale and benefits of the different links can be assessed by considering five criteria:

- **Total volume traded:** The potential volume traded in TWh.
- **Cost-effectiveness:** The cost differential between wind and solar costs in importing vs. exporting countries.
- **Daily and seasonal balancing:** The extent to which the interconnection will facilitate low-cost balancing of power supply and demand by time of day or year.
- **Emissions reduction:** The potential to reduce emissions in the net importing country given its current carbon intensity of generation.

Exhibit 3.1

Model results prior to criteria filtering



This image shows all interconnectors of the solution, where arrow thickness is proportionate to trade volume

SOURCE: Systemiq analysis for the ETC.

⁴⁶ Similarly, large flows in the model shown from China to Russia likely reflect a model limitation, which represents each country as one location, and does not therefore capture the reality that Russia's major power demand locations lie far from the Chinese border.

Top 10 lines across each key criteria could have great benefits



Could save \$100bn/year – around 5% of global power generation costs today

↑ Source country	↓ Sink country	Saving per MWh
India	Bangladesh	\$75
Pakistan	Bangladesh	\$72
Pakistan	Kazakhstan	\$70
China	Viet Nam	\$68
India	Thailand	\$68
India	Malaysia	\$65
India	Viet Nam	\$64
Tunisia	Italy	\$64
Australia	Indonesia	\$56
Australia	Singapore	\$60
Total TWh		1,500
Total saving		\$100bn



Could save 13% of global power sector emissions

↑ Source country	↓ Sink country	Emissions saving (CO ₂)
Mongolia	Russia	391
Mongolia	China	278
Pakistan	Kazakhstan	187
Pakistan	Uzbekistan	179
Mauritania	Nigeria	157
India	Thailand	148
India	Indonesia	146
Algeria	Nigeria	114
Tunisia	Italy	108
Canada	USA	106
Total TWh		3,315
Total MtCO ₂		1,815



Total volume traded could be equivalent to 15% of global power generation today

↑ Source country	↓ Sink country	TWh
Mongolia	Russia	895
Mongolia	China	475
Mauritania	Nigeria	305
Saudi Arabia	India	300
Norway	UK	295
Tunisia	Italy	285
China	Vietnam	275
Canada	USA	275
Morocco	Germany	225
Pakistan	Kazakhstan	225
Total TWh		3,555



Provision of daily and seasonal balancing could be equivalent to 7% of total flexibility needs

↑ Source country	↓ Sink country	Balancing coefficient
China	Philippines	0.98
China	Indonesia	0.96
China	Viet Nam	0.95
Australia	Indonesia	0.77
Pakistan	Bangladesh	0.76
India	Malaysia	0.75
India	Bangladesh	0.74
Turkey	Czechia	0.62
Canada	USA	0.61
Turkey	Germany	0.60
Total TWh		930



Land constrained countries could gain access to clean power

↑ Source country	↓ Sink country	Sink land availability (km ²)
Sri Lanka	Singapore	100
Morocco	Belgium	1,350
Morocco	Netherlands	2,100
Norway	Denmark	3,500
Turkey	Czechia	3,700
Morocco	Switzerland	3,800
Turkey	Hungary	5,500
Turkey	Bulgaria	9,100
Qatar	Kuwait	10,800
Egypt	Greece	11,700
Total TWh		480

NOTE: The total TWh and relevant benefits relate to just the top 10 lines highlighted in each column. Balancing coefficient relates to scoring of top 100 indicators where the source country can provide clean power to meet sink country power requirements; lines which are politically infeasible (i.e. directly cross borders of another country) are excluded.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), 2024 LCOE Forecast; European Centre for Medium-Range Weather Forecasts, European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5), available at ECMWF.int; Energy Exemplar, PLEXOS The Energy Analytics and Decision Platform for all Systems, available at <https://www.energyexemplar.com/plexos>; ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels* (Targets based on Possible But Stretching Scenario).

- **Land constraints:** The potential to provide power from a country with low population density and large land availability to one with low land availability due to higher population density or specific geographical conditions.

Exhibit 3.2 shows the links which the model suggests score highest for each of these criteria.

Combining a consideration of these criteria, and excluding the possibility of China to Korea/Japan, suggests the highest significant possibility projects shown in Exhibit 3.3.

Major project details and issues

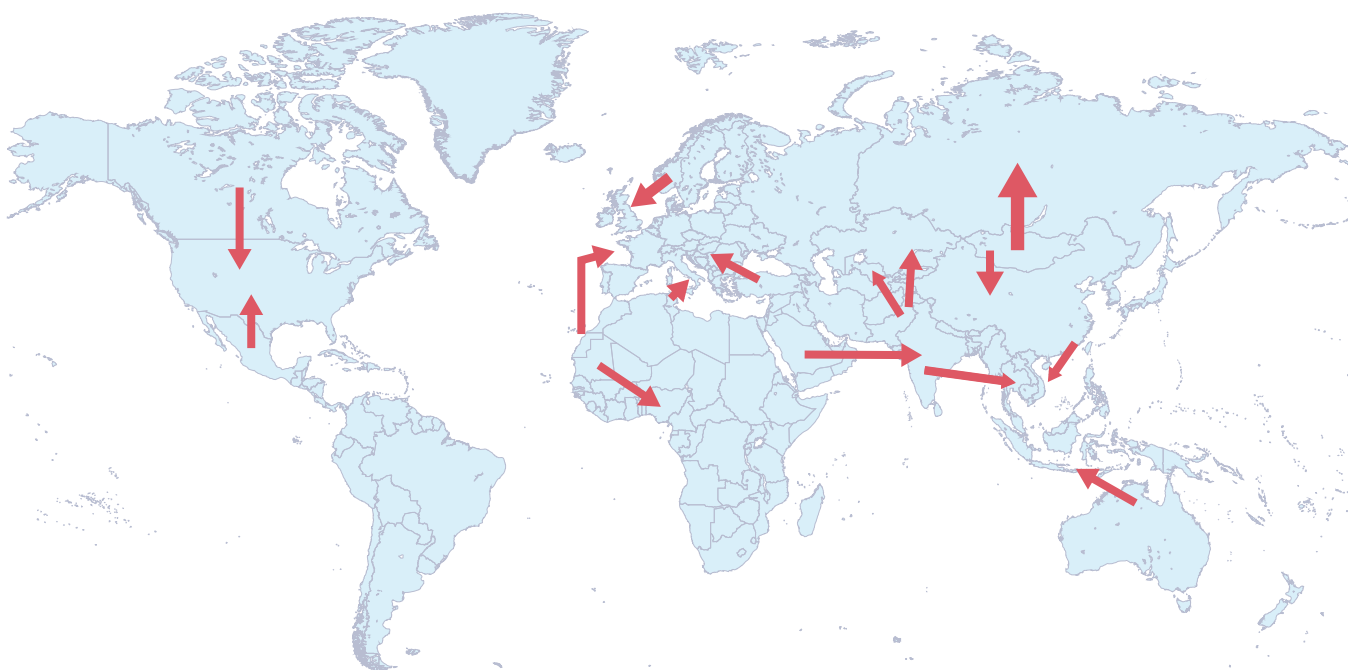
Overall, the modelling results suggest very large global technical potential for cross border interconnection, with a small number of high potential links having potential to deliver by 2050 – 15% of global power demand today, 1.8 Gt per annum carbon reductions (equal to 13% of global power sector emissions), and \$100 billion of savings per year.⁴⁷

Within the total overall list, we describe below four major cross-border projects (or combinations of projects) which have significant short term potential, and the others where there is significant potential, but some of which face significant implementation challenges:

- 1. North Africa to Europe:** [Exhibit 3.4] represents a major opportunity, exploiting both the lower cost of renewables generation, and the lack of time correlation between renewable availability in North Africa vs. northern Europe. For instance, over 900 TWh of clean power per year could be sent from Morocco to Northern Europe, utilising abundant land and weather resources of Morocco to countries with strong power decarbonisation targets. Tunisia also has very significant potential, with possible subsea transmission to northern Italy and onward transmission to northern Europe. Other neighbouring North African countries may also have potential.
- 2. Australia as an export hub to Southeast Asia** [Exhibit 3.5]: over 300 TWh per year could be

Exhibit 3.3

Model output post criteria filtering highlights top 15 lines, which show potential for network “megaprojects”



NOTES: Top 15 lines based on results across all metrics, amended for political feasibility (trading power between allied nations, not crossing excessive country borders). Largest line shown = Mongolia to Russia, at 895 TWh; smallest shown Mexico to USA at 170 TWh.

SOURCE: Systemiq analysis for the ETC.

⁴⁷ The top 10 lines across each category deliver these level of benefits, combining results across all categories would result in substantially greater benefits.

sent to Southeast Asia, utilising the excellent land and weather resources of Australia to send power to land and weather constrained countries. If the Australia to Singapore demonstrator project is successful, many other countries could stand to benefit from new lines.

3. Increased exports from Canada and Mexico to USA [Exhibit 3.6]: over 400 TWh of power could be sent each year (around 10% of total US consumption), utilising wind potential from the vast land of Canada and consistent solar potential from close-to-equator Mexico to help fuel the ever-increasing US demand for energy without increasing emissions.

4. West to east solar power export starting in India [Exhibit 3.7]: In principle, there could be a large opportunity to transmit solar power across long distances from west to east, using mid-day/afternoon sun in one location to meet evening power demand in other location. India could be the centre of the first large scale implementation of this “One Sun, One World, One Grid” concept.

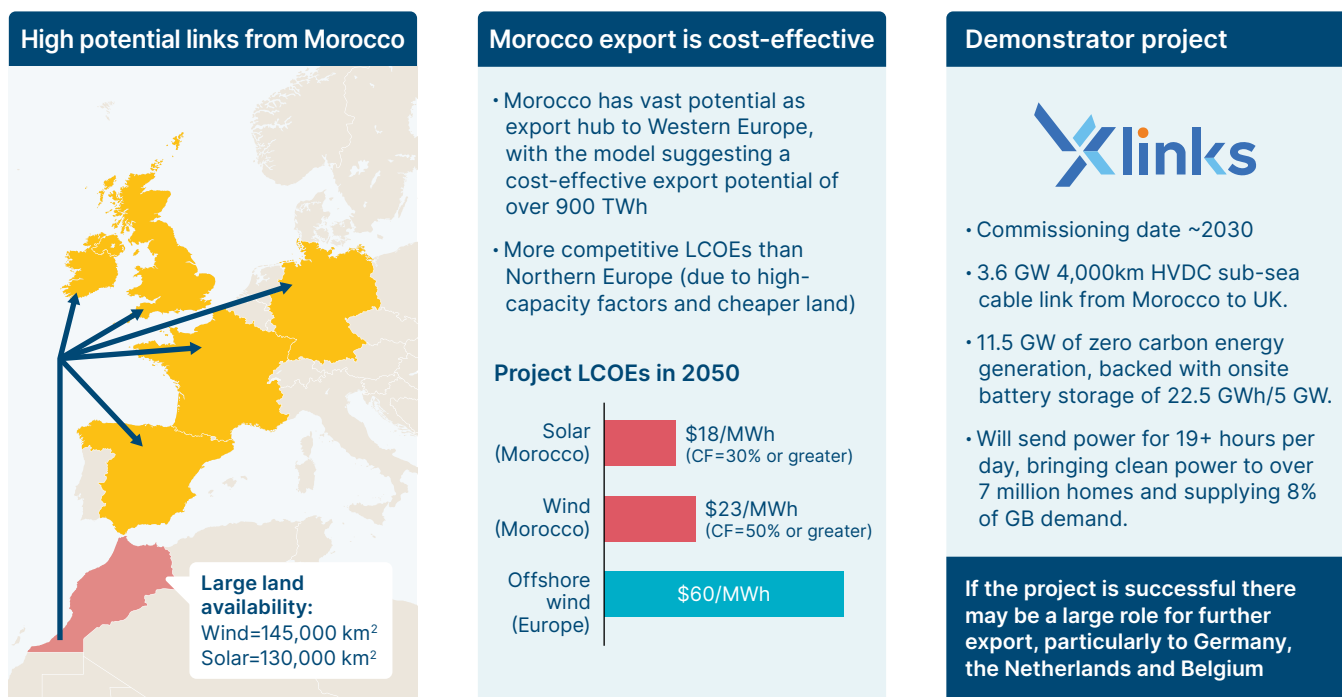
Other high potential links, though with major implementation challenges in some cases:

1. Very large renewable potential in Mongolia, potentially exported to China: Mongolia has excellent wind resources and plentiful land as a result of very low population density. It would therefore be a cross-border source of renewable electricity for China, complementing the large wind and solar potential of China’s western and northern provinces (e.g., Inner Mongolia) which will be connected to China’s more populous eastern provinces via within country long-distance HVDC transmission lines.

2. Türkiye to Central and Eastern Europe:⁴⁸ Given Türkiye’s large land availability, high insolation and wind potential, our model suggests that over 700 TWh per annum could be exported to countries with poorer weather generation potential, and help overcome continental-European land and permitting constraints. This would, however, require significant investment in overground transmission.

Exhibit 3.4

Major project 1 – Morocco as an export hub to Western Europe

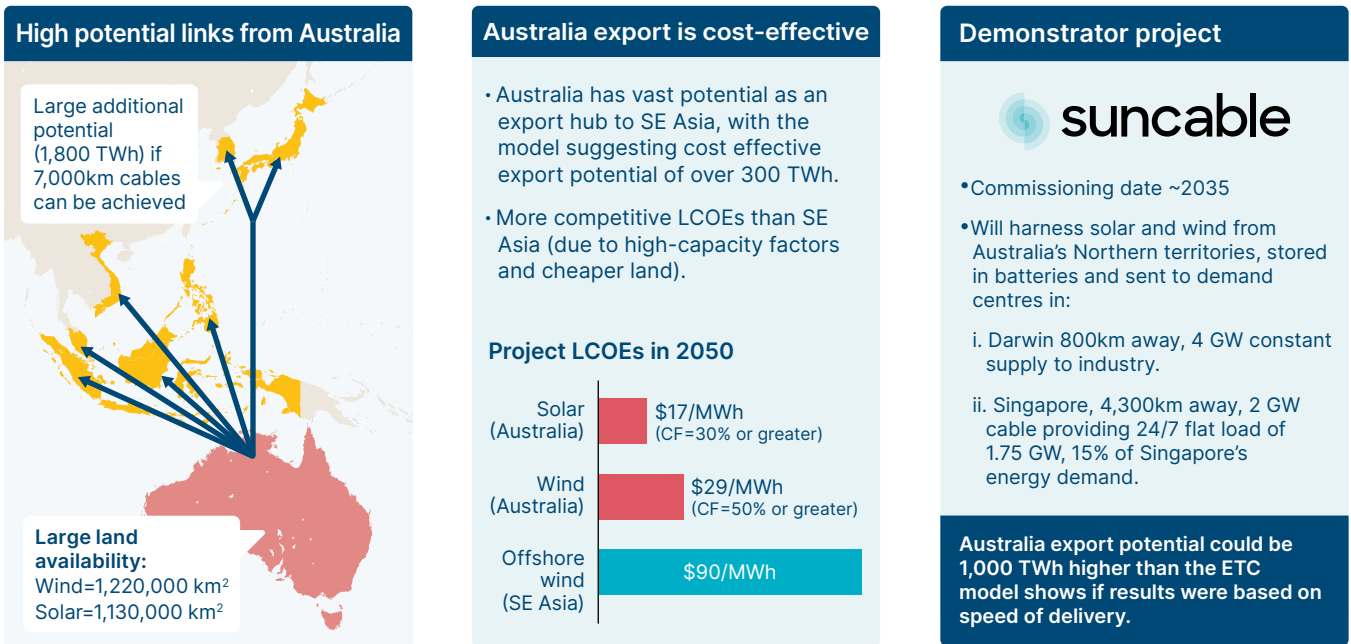


NOTE: Importing countries include France, Germany, Spain, Netherlands, Belgium, Switzerland, Ireland, UK, Portugal. BNEF mid-scenarios for Spain in 2050 used as the closest available country to Morocco.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), 2024 LCOE Forecast; European Centre for Medium-Range Weather Forecasts, European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5), available at ECMWF.int; Energy Exemplar, PLEXOS The Energy Analytics and Decision Platform for all Systems, available at <https://www.energyexemplar.com/plexos>; ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*.

48 Central and Eastern Europe includes: Germany, Ukraine, Poland, Romania, Czechia, Hungary, Bulgaria, Belarus, Slovakia, North Macedonia, Italy.

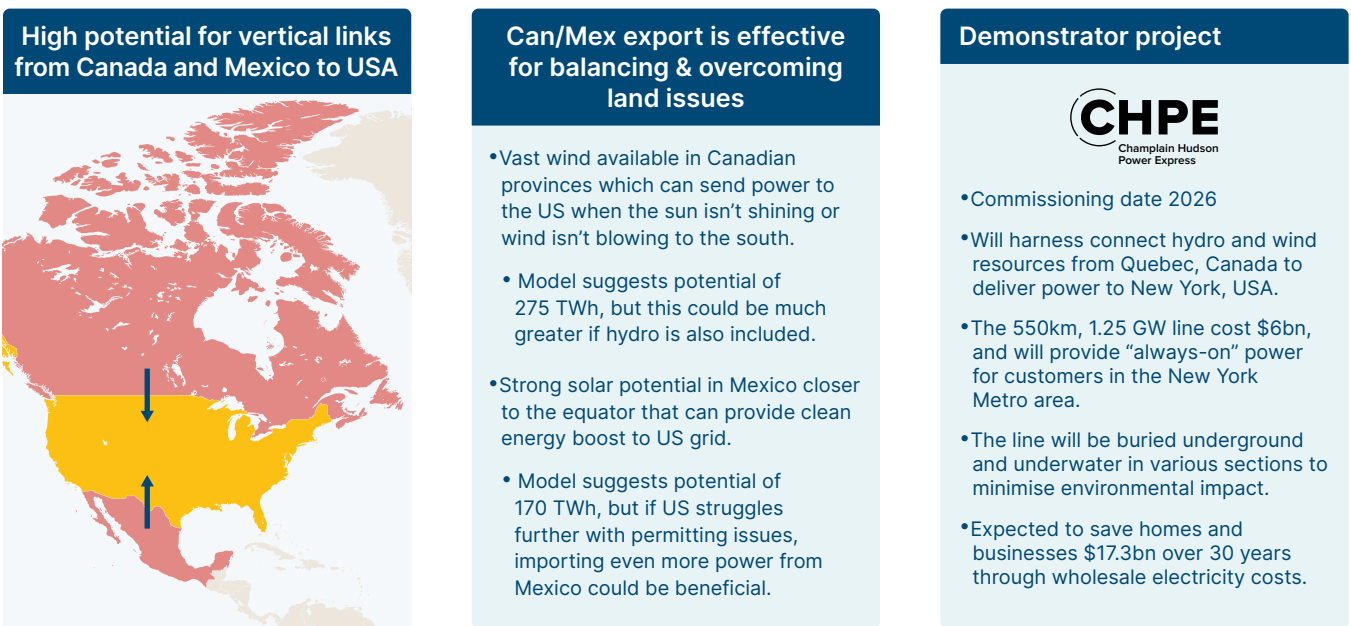
Major project 2 – Australia as an export hub to South East Asia



NOTE: Importing countries include Indonesia, Viet Nam, Malaysia, Singapore, Philippines. BNEF mid-scenario LCOEs drop to highlighted values in 2050. Current model results highlight large 2050 export potential of India to Southeast Asia, if model was based on speed of delivery these could be met by Australia much quicker, resulting in additional 1,000 TWh of Australian export potential. Could be a significant role for more ASEAN cross-border trade as part of ASEAN “Super-grid” not modelled here.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), 2024 LCOE Forecast; European Centre for Medium-Range Weather Forecasts, European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5), available at ECMWF.int; Energy Exemplar, PLEXOS The Energy Analytics and Decision Platform for all Systems, available at <https://www.energyexemplar.com/plexos>; ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*.

Major project 3 – US importing power from Canada and Mexico

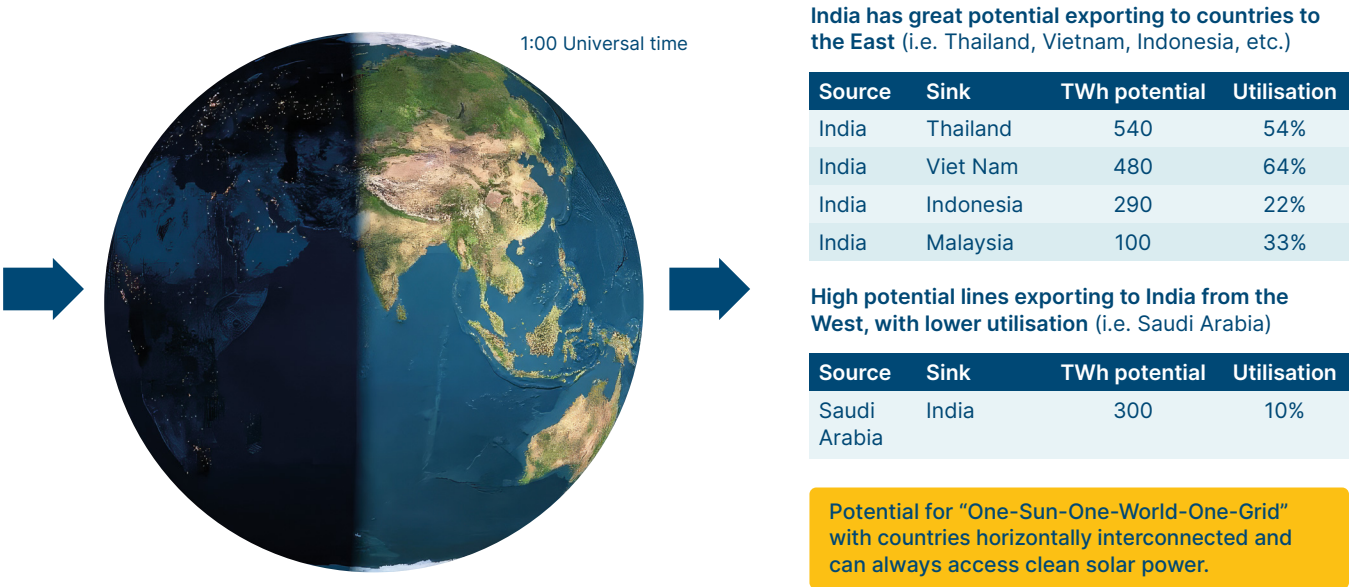


NOTE: The model focuses just on wind and solar potential, but Canada in particular has vast hydroelectric resources which could be very complementary to the US power needs.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), 2024 LCOE Forecast; European Centre for Medium-Range Weather Forecasts, European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5), available at ECMWF.int; Energy Exemplar, PLEXOS The Energy Analytics and Decision Platform for all Systems, available at <https://www.energyexemplar.com/plexos>; ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*.

Major project 4 – “OSOWOG” starting from India, which has high potential to export East and import West as the sun rises and sets

An interconnected grid on which the sun never sets



NOTE: based on the OSOWOG principle first proposed by Indian Prime Minister Narendra Modi that the sun is always risen in one part of the world, and this power should be used worldwide. This example shows a small section of the globe which could be iterated gradually to build out to the East and West to span the globe.

SOURCE: Systemiq analysis for the ETC; BNEF (2024), 2024 LCOE Forecast; European Centre for Medium-Range Weather Forecasts, European Centre for Medium-Range Weather Forecasts Reanalysis v5 (ERA5), available at ECMWF.int; Energy Exemplar, PLEXOS The Energy Analytics and Decision Platform for all Systems, available at <https://www.energyexemplar.com/plexos>; ETC (2023), *Fossil Fuels in Transition: Committing to the phase-down of all fossil fuels*.

- 3. Mauritania and Algeria to West Africa:** Almost 450 TWh of annual potential exists, and the WAPP has already started work to improve cross-border flows in the region.⁴⁹ This would arbitrage the big difference in insolation levels between northern and western Africa [Exhibit 2.1], and help meet potentially rapid growth in electricity demand. As noted above, current low levels of power demand and political instability in many of the relevant countries through which lines would pass are however significant impediments to any short/medium term developments.⁵⁰
- 4. Pakistan to Kazakhstan and Uzbekistan:** Another high potential link, particularly in terms of emissions savings, where 380 TWh could deliver over 360 Mt per annum of carbon savings if lines are built to their full potential. However, these lines would likely have to go through Afghanistan which may be hostile to the transfer of power across their borders.

- 5. China to Southeast Asia:** China could provide 500 TWh to Southeast Asian countries including Vietnam, Indonesia, Thailand and the Philippines, however due to territorial disputes in the South China Sea there may be a lack of willingness for some countries to sign long-term power supply agreements with China.

This section has highlighted the strong potential for large scale interconnection resulting from the ETC’s analysis. There are likely to be many other smaller projects which make economic sense in specific regions. Several of these are indicated by the narrower lines in Exhibit 3.1.

49 West African Power Pool, available at ecowapp.org. [Accessed December 2024].

50 West Africa includes: Nigeria, Ghana, Cote d'Ivoire, Cameroon, Senegal, Mali.

ETC analysis shows that there is significant potential for greater long-distance transmission to deliver clean power across the globe. There are, however, some critical barriers which must be overcome to realise the full potential, some of which are more severe than others:

- **Political feasibility: severe.** Political agreements between countries trading power can be difficult especially where lines cross international borders. In some cases, fundamental differences in political ideology may prevent countries agreeing on line development and halts possibility of specific high-impact lines. In other cases, quid pro quo may need to be offered to countries to increase acceptance.⁵¹ In addition, whilst interconnection generally brings down the average price of electricity, in some cases, and especially if power companies monopolise benefits, consumer bills in a country can increase. It is therefore important to ensure consumers feel benefits of new lines by passing through the lower average costs of power to bills to build support for new lines.
- **Geopolitical and energy security challenges: some valid concerns.** There is a hesitancy to commit to importing large percentages of power from neighbours and some concerns about security of cables to hostile actors and environmental shocks.^{52,53} A diversity of supply is required, and countries should gain confidence in interconnection as cross-border trading becomes more common
- **Finance: fairly severe.** It can be hard to agree funding and revenue mechanisms between parties. However, once offtake agreements are secured international investors tend to be attracted to the large nature of these projects.
- **Supply chain constraints: fairly severe (short-term).** There are limits to the short-to-medium-term supply of cables, transformers and vessels. Long-term planning is required to provide clarity to OEMs to scale up, whilst some scaling up and self-production is underway and growing.⁵⁴

- **Lack of demonstrators: some valid concerns (short-term).** There are somewhat of a lack of very long-distance demonstrators to prove that power can be sent over 2000 km+. However, China already has long-distance aboveground transmission of over 2,200 km,⁵⁵ and Xlinks are developing a 4,000 km subsea cable expected to commission around 2030.⁵⁶
- **Technical: not particularly severe.** There can be some technical issues linking up grids on different frequencies (i.e. 50 vs. 60 Hz used in different ASEAN countries). However, these can be overcome, as seen by Europe's grids which are connected by over 400 interconnectors, whilst Japan's East (50 Hz) and West (60 Hz) grids are on different frequencies, and trade power effectively via HVDC.⁵⁷

Importance of transnational collaboration

Overall, barriers have varying degrees of severity, and taken together provide a challenging policy environment and contribute to a slow rollout of cross-border transmission outside of Europe. Most large-scale cross-border transmission projects in the past have been the result of transnational collaboration coordinated by large bodies to ensure geopolitical alignment and shared benefits amongst stakeholders. Box C highlights a successful example of transnational collaboration to build cross-border links in NSCOI/NSEC, and examples of other groups seeking to promote and build more international transmission links.

51 This refers to an agreement to provide a set amount of power for allowing a new transmission line to run across a country's borders.

52 Atlantic Council (2024), *Concerns grow over possible Russian sabotage of undersea cables*.

53 New Scientist (2025), *Supercharged hurricanes will cause more blackouts across the US*.

54 Via XLCC, Xlinks have created a new cable manufacturing company to build new cables for the Xlinks project. See Xlinks' mission, available at XLCC.co.uk. [Accessed 10/12/2024].

55 This includes the Hami-Zhengzhou UHVDC line. China Daily (2024), *Xinjiang's Hami boosts role in nation's electricity network*.

56 See Xlinks (2023), *Renewable energy development planning statement*, available at <https://infrastructure.planninginspectorate.gov.uk/wp-content/ipc/uploads/projects/EN010164/EN010164-000114-7.2%20Planning%20Statement.pdf>. [Accessed 10/04/2024].

57 Global Toshiba (2021), *New East-West HVDC Commissioned, Interconnecting Nagano and Gifu Prefectures*.



Box C

Transnational coordination groups to increase cross-border collaboration

NSCOGI/NSEC, the North Seas Countries' Offshore Grid Initiative/North Seas Executive Council, has already been very successful in helping build interconnection in the North Sea, with more than 17 major subsea cables already in operation in the North Sea and English Channel, and another 10 in planning or construction.⁵⁸ This was a long-term project, however, and required lots of negotiations and work by NSCOGI/NSEC over a number of years:⁵⁹

- **Early 2000s:** Initial discussions and recognition of the potential for North Sea energy cooperation take place.
- **2009:** NSCOGI formally established.
- **2010–2015:** Members conducted feasibility studies, identified potential interconnection projects, and worked on regulatory harmonisation.
- **2016:** NSCOGI evolved into the NSEC, broadening its scope to include other energy sources and cooperation areas.
- **2021:** The North Sea Link, a major interconnector between Norway and the UK, became operational, demonstrating the feasibility of cross-border electricity trade.

For the cooperation and benefits we have seen in the North Seas to take place in other areas of the globe we will need to see other organisations grow to facilitate these discussions and foster greater collaboration e.g., TERAMED could be the NSCOGI of the Mediterranean; launched in 2024, it aims to promote greater cross-border power trade in the Mediterranean region, with a common target of 1 TW of renewable energy capacity by 2030.⁶⁰

There will also be a role for larger international institutions to promote the establishment of a more globally connected international energy system. The Global Energy Interconnection Development and Cooperation Organisation (GEIDCO) is taking a lead role here, having so far conducted in-depth studies on the economic and social development, energy resources, and electricity supply and demand of over 100 countries; and proposed the GEI Backbone Grid plan, focusing on accelerating GEI development and building a modern energy system dominated by clean energy.⁶¹

The Green Grids Initiative (GGI) is a new secretariat partnership in this space and seeks to further action-orientated cooperation to support global electricity grid development. GGI will also be a lead advocate in a worldwide campaign mobilising governments behind a global target on green grids.⁶²

58 Rabobank (2023), *The Growing Strategic Importance of Interconnectors: a Look at the North Sea Region*.

59 European Commission, *The North Seas Energy Cooperation*, available at https://energy.ec.europa.eu/topics/infrastructure/high-level-groups/north-seas-energy-cooperation_en.

60 TERAMED, available at [Teramedinitiative.com](https://teramedinitiative.com). [Accessed December 2024].

61 GEIDCO, available at [Geidco.org](https://geidco.org). [Accessed December 2024].

62 Global Renewables Alliance (2024), *Green Grids Initiative (GGI) boosts global leadership*, available at <https://globalrenewablesalliance.org/news/green-grids-initiative-ggi-boosts-global-leadership/>.

Recommendations

To overcome challenges to long-distance transmission projects, there are four critical actions that should be prioritised:

1. Cross-border transmission should be placed on the global action agenda, including via the COP process and through key global actors such as MDBs, global grids initiatives

- Support to be given to international initiatives to facilitate cross-border cooperation and facilitate agreements.
- Cross-border transmission to be a key focus of upcoming COP processes, particularly with a focus on North-South cooperation and benefits sharing.

2. Within and across regions, key countries must consider cross-border transmission as part of a strategic vision for network expansion

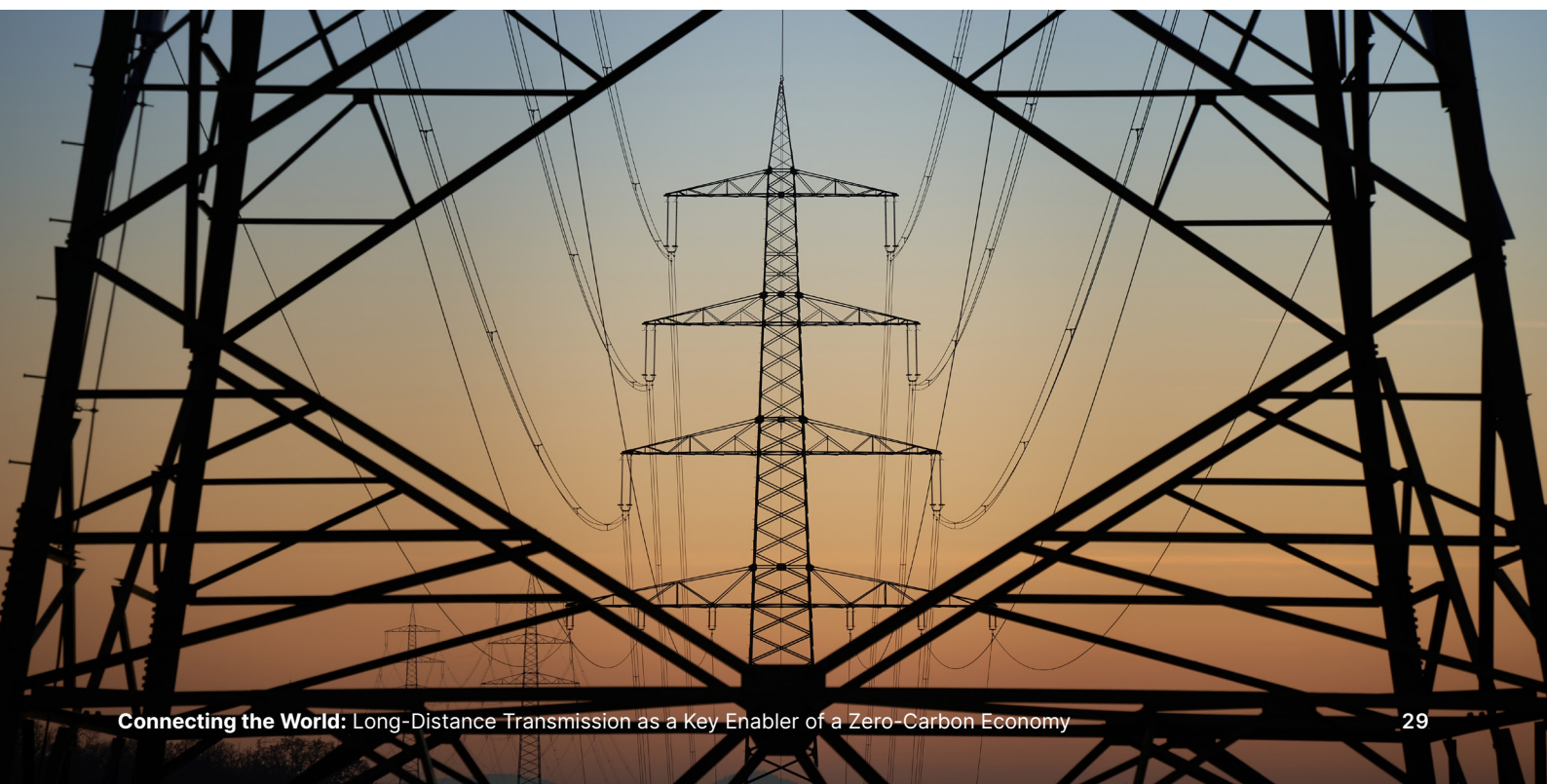
- Continent scale countries such as China, India and the US should conduct large scale transmission planning to site generation where most effective and help to provide balancing across wide geographical areas. They should also consider cross-border connections where beneficial.
- Smaller countries, such as the ASEAN group, should continue plans to work together to interconnect their power grids to widen the generation and balancing area.

3. Implementation will be on decade-long timescales, requiring sustained political will starting now

- Support and derisking mechanisms for cost-effective demonstrator projects.
- Introduce business models and begin or advance political cooperation processes.
- Detailed cost-benefit analyses for longer-term projects must strongly consider impacts on consumer bills to increase political acceptance.

4. Address skills, components (e.g., HVDC cables & converter stations) and materials gaps

- Conduct strategic planning to understand needs well in advance of demand to enable procurement, scaling up of factories and training where possible.
- Consider making bulk purchases of critical components to benefit from economies of scale and provide clarity to suppliers.
- Make strategic investments in critical component manufacturers (i.e. HVDC cable manufacturers) where demand is forecast to outpace supply.



Acknowledgements

The team that developed this briefing comprised:

Lord Adair Turner (Chair), Faustine Delasalle (Vice-Chair), Ita Kettleborough (Director), Mike Hemsley (Deputy Director), Shane O'Connor and Elena Pravettoni (Lead authors) with support from John Allen, Andrea Bath, Stephannie Dittmar Lins, Manuela Di Biase, Min Guan, Phoebe O'Hara, Apoorva Hasija, Elizabeth Lam, Lina Morales, Marcus Myhrmann, Viktoriia Petriv, Caroline Randle, Ioana Simon, Ioannis Tyraskis, Sam Wilks (SYSTEMIQ).

The team would also like to thank the ETC members and experts for their active participation:

Nicola Davidson (ArcelorMittal); Alan Thomson and Charlotte Higgins (Arup); James Butler and Timothy Jarratt (Ausgrid); Albert Cheung (BloombergNEF); Gareth Ramsay (bp); Sanna O'Connor-Morberg (Carbon Direct); Justin Bin LYU and Yi Zhou (CIKD); Charles Haworth (CWP Global); Adam Tomassi-Russell and Katherine Collett (Deep Science Ventures); Thomas Coulter and Annick Verschraeven (DP World); Adil Hanif (EBRD); Fu Sha (EF China); Cedar Zhai and George Wang (Envision); Keith Allott, Rebecca Collyer and Dan Hamza-Goodacre (European Climate Foundation); Eleonore Soubeyran (Grantham Institute, London School of Economics); Matt Prescott (Heathrow Airport); Randolph Brazier, Kash Burchett and Sophie Lu (HSBC); Francisco Laveron and Rodolfo Martinez Campillo (Iberdrola); Yanan Fu (ICCSA); Chris Dodwell (Impax Asset Management); Andy Wiley (Just Climate); Ben Murphy (Kiko Ventures); Jaekil Ryu (Korea Zinc Ltd); Freya Burton (LanzaTech); John Bromley (L&G); Maria Von Prittwitz (Lombard Odier); Vincenzo Cao (LONGi); Abbie Badcock-Broe, Gerard Kelly, Simon Orr (National Grid); Arthur Downing, Rachel Fletcher, Max Forshaw (Octopus Energy); Rahim Mahmood (Petronas); Leonardo Buizza (Quadrature Climate Foundation); Susan Hansen (Rabobank); Udit Mathur (ReNew); Greg Hopkins (RMI); Emmet Walsh (Rothschild); Emmanuel Normant (Saint Gobain); Vincent Petit (Schneider Electric); Brian Dean (SEforAll); Charlotte Brookes and Halla Al-Naijar (Shell plc); Jonny Clark (SLR Consulting); Martin Pei (SSAB); Alistair McGirr and Ryan McKay (SSE); Sharon Lo (Tara Climate Foundation); Abhishek Goyal (Tata Sons); Saurabh Kundu (Tata Steel); A K Saxena (TERI); Kristiana Gjinaj (TES); Reid Detchon (United Nations Foundation); Mikael Nordlander (Vattenfall); Niklas Gustafsson (Volvo); Molly Walton (We Mean Business Coalition); Karl Hausker and Jennifer Layke (World Resources Institute); Paul Ebert and Kirk Neubauer (Worley); Richard Hardy (X-Links).

The team would also like to thank the ETC's broader network of experts for their input:

Aman Majid (Bayesian Energy); Venkatesh Varadharajan (CEEW); Elizabeth Cremona (Ember); Alexander Hogeveen Rutter (Third Derivative); Marcus Stewart (Green Grids Initiative); Abhishek Shivakumar, Thomas Kouroughli, Matthew Gray (Transition Zero).





Energy
Transitions
Commission